

OFFICE OF INSPECTOR GENERAL
U.S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT

Priority Open Recommendations

Introduction

We are pleased to provide this Priority Open Recommendations resource for the Department and other stakeholders to promote the efficiency and effectiveness of HUD programs and operations.

These priority open recommendations fall within several areas we identified in our FY 2022 Top Management Challenges report:

- Eliminating Hazards in HUD Assisted-Housing
- Administering Disaster Recovery Assistance
- Grants Management
- Ensuring Access to and Availability of Affordable Housing
- Mitigating Counterparty Risks in Mortgage Programs
- Management and Oversight of Information Technology
- Fraud Risk Management
- Managing Human Capital

We believe these open recommendations, if implemented, will have the greatest impact on helping HUD achieve its mission to create strong, sustainable, inclusive communities and quality affordable homes for all.

We recognize the forward progress HUD has made in many of these areas and HUD's steadfast commitment to improve its programs and operations. We will continue to monitor HUD's progress and provide assistance to HUD's leadership as they work towards resolution and implementation of our priority recommendations.

Priority Open Recommendations



ELIMINATING
HAZARDS IN HUD
ASSISTED
HOUSING



ENSURING
ACCESS TO
AFFORDABLE
HOUSING



ADMINISTERING DISASTER RECOVERY



PROTECTING
THE MORTGAGE
INSURANCE
FUND



MANAGING INFORMATION TECHNOLOGY



MANAGING HUMAN CAPITAL



FRAUD RISK MANAGEMENT

Eliminating Hazards in HUD Assisted Housing

HUD is responsible for ensuring that all properties proposed for use in HUD programs be free of hazardous materials, contamination, toxic chemicals and gasses, and radioactive substances where a hazard could affect the health and safety of occupants or conflict with HUD's intended use of the property. HUD is also responsible for ensuring that HUD-assisted programs and projects comply with HUD's environmental regulations.

For instance, HUD is responsible for ensuring compliance with the Lead Disclosure Rule and

Lead Safe Housing Rule through enforcement mechanisms, increasing community awareness of lead and other health and safety hazards through outreach events, and increasing participation in HUD and stakeholder services.

While HUD has made progress in these areas, HUD must continue to ensure that HUD-assisted properties are free of such hazards.

HUD OIG has issued multiple reports focusing on HUD's approaches to identifying and mitigating

specific hazards, and HUD's progress in enhancing its process for inspecting physical conditions in HUD-assisted housing.

Through our oversight, HUD OIG has identified several priority recommendations pertaining to Lead and Radon.

Addressing these recommendations would help HUD protect its beneficiaries from safety hazards.

Click on any of the sections below to learn more



LAWS & REGULATIONS



RELATED HUD PROGRAMS



HUD OIG PRIORITY RECOMMENDATIONS



ONGOING & COMPLETED OVERSIGHT WORK



RECENT INVESTIGATIONS





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LEAD

HUD is responsible for ensuring compliance with laws and regulations designed to protect renters and home buyers of pre-1978 housing from lead-based paint hazards in housing. HUD continues to experience challenges related to lead-based paint hazards in HUD-assisted housing.

Additionally, HUD does not have sufficient policies, procedures, and controls to ensure that households living in assisted units have a sufficient supply of safe drinking water.

VIEW REPORT > HUD Lacked Adequate Oversight of Public Housing Agencies' Compliance With the Lead Safe Housing Rule

Recommendation 1A: Ensure that its staff appropriately determines exemptions from the Lead Safe Housing Rule and documents support of the determinations.



Status: HUD has agreed with the recommendation

Recommendation 1B: Ensure that its staff determines whether a child under 6 years of age resides in an exempted development. If a child is determined to reside in an exempted development take appropriate actions in accordance with its internal policies.



Status: HUD has agreed with the recommendation





IMPACT

If implemented, HUD would have adequate oversight of public housing agencies' compliance with the Lead Safe Housing Rule and have assurance that people living in assisted housing have a sufficient supply of safe drinking water, all of which would protect children under the age of 6 from lead exposure.





Click below to learn more





LEAD

HUD is responsible for ensuring compliance with laws and regulations designed to protect renters and home buyers of pre-1978 housing from lead-based paint hazards in housing. HUD continues to experience challenges related to lead-based paint hazards in HUD-assisted housing.

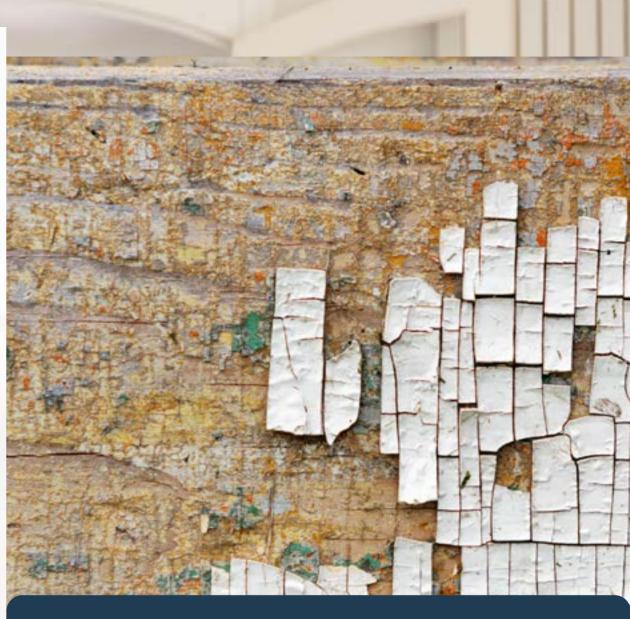
Additionally, HUD does not have sufficient policies, procedures, and controls to ensure that households living in assisted units have a sufficient supply of safe drinking water.

VIEW REPORT > HUD Needs To Improve Its Oversight of Lead in the Water of Multifamily Housing Units

Recommendation 1A: Develop and implement an action plan that includes sufficient policies, procedures, and controls that address households living in multifamily housing units having a sufficient supply of safe drinking water [...]



Status: HUD has agreed with the recommendation



IMPACT

If implemented, HUD would have adequate oversight of public housing agencies' compliance with the Lead Safe Housing Rule and have assurance that people living in assisted housing have a sufficient supply of safe drinking water, all of which would protect children under the age of 6 from lead exposure.







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RADON

HUD-assisted housing must be decent, safe, sanitary, and in good repair. Radon is a naturally occurring, colorless, and odorless radioactive substance that is the second leading cause of lung cancer in the United States after smoking. Testing is the only way to determine indoor radon levels. A HUD OIG report found that HUD does not have a departmentwide radon policy or uniform approach to test for and mitigate excessive radon levels, which poses health risks to residents.

VIEW REPORT > HUD Program Offices' Policies and Approaches for Radon

Recommendation 1: Develop and issue a departmentwide policy that notes that radon is a radioactive substance and outlines HUD's requirements to test for and mitigate excessive radon levels in accordance with 24 CFR 50.3(i)(1) and 58.5(i)(2)(i).

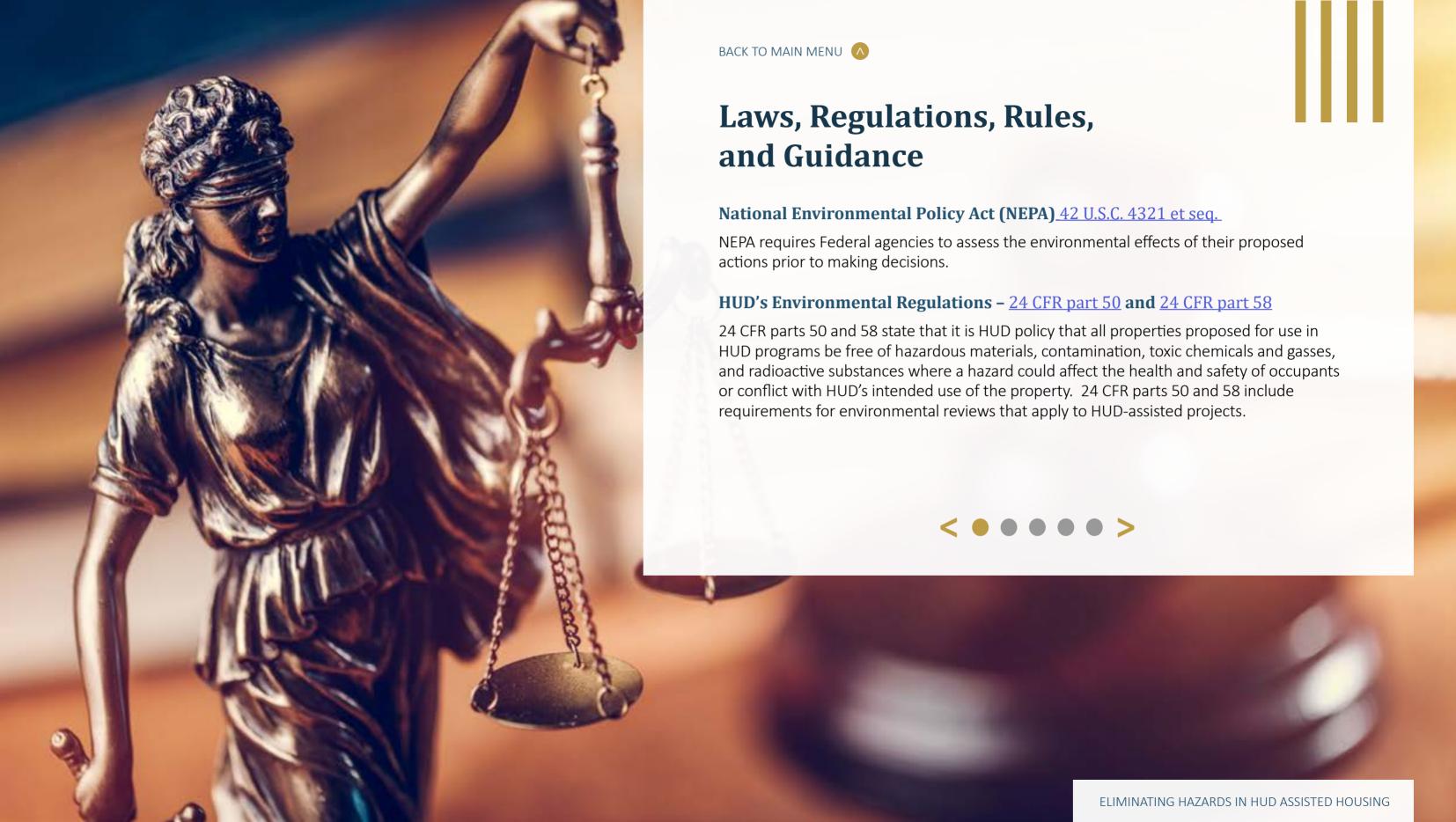


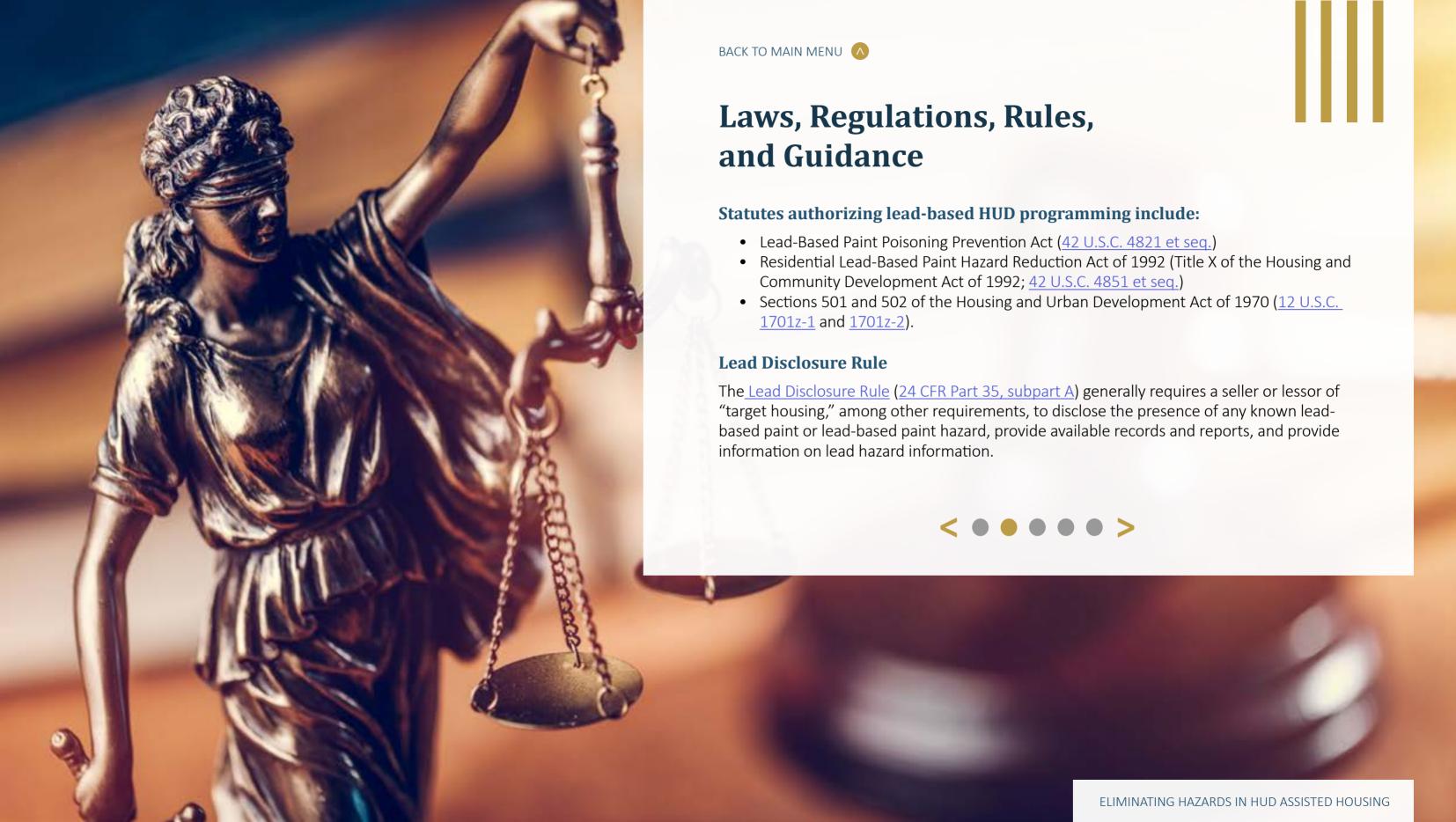
Status: HUD has agreed with the recommendation

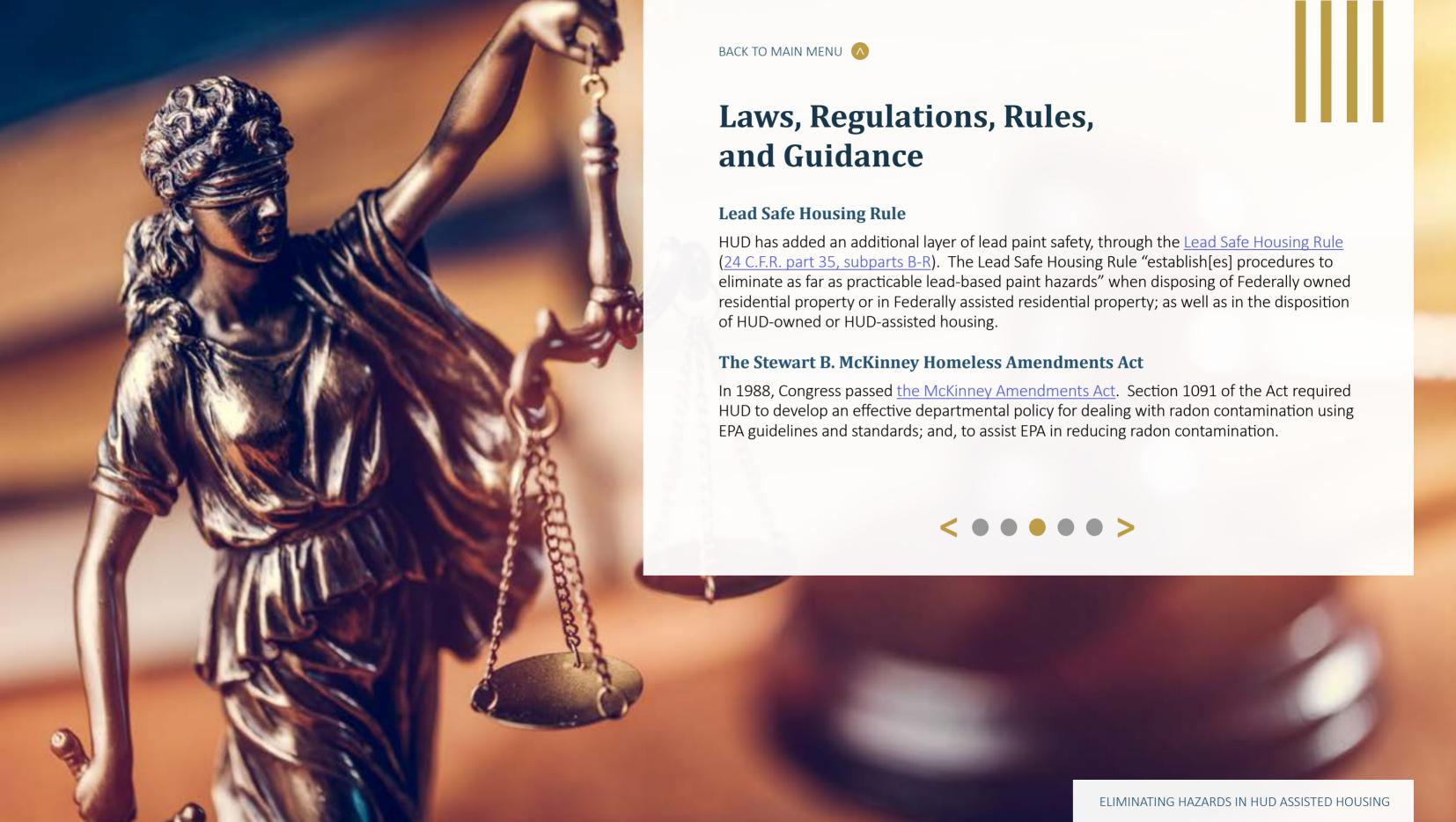


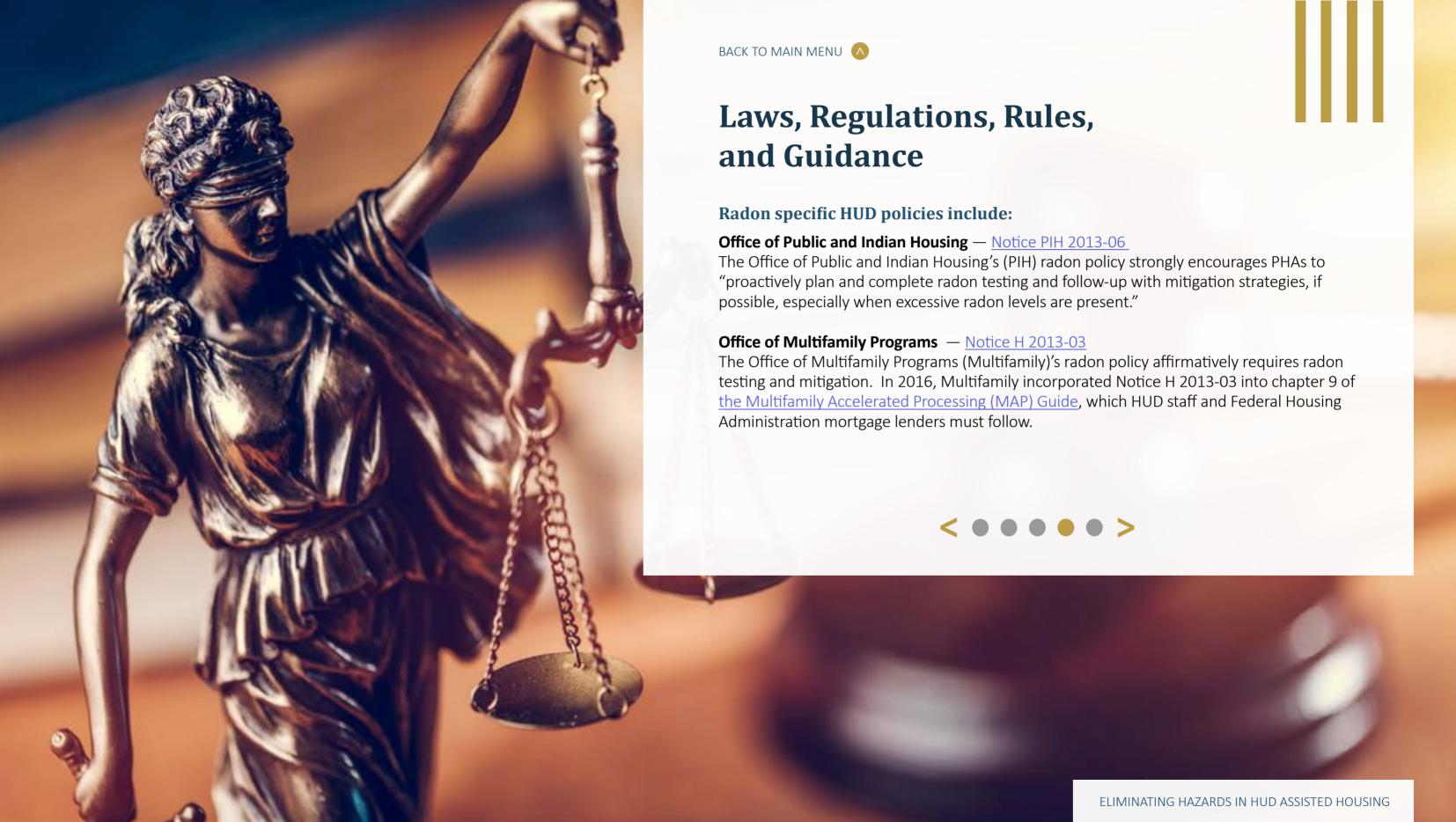
IMPACT

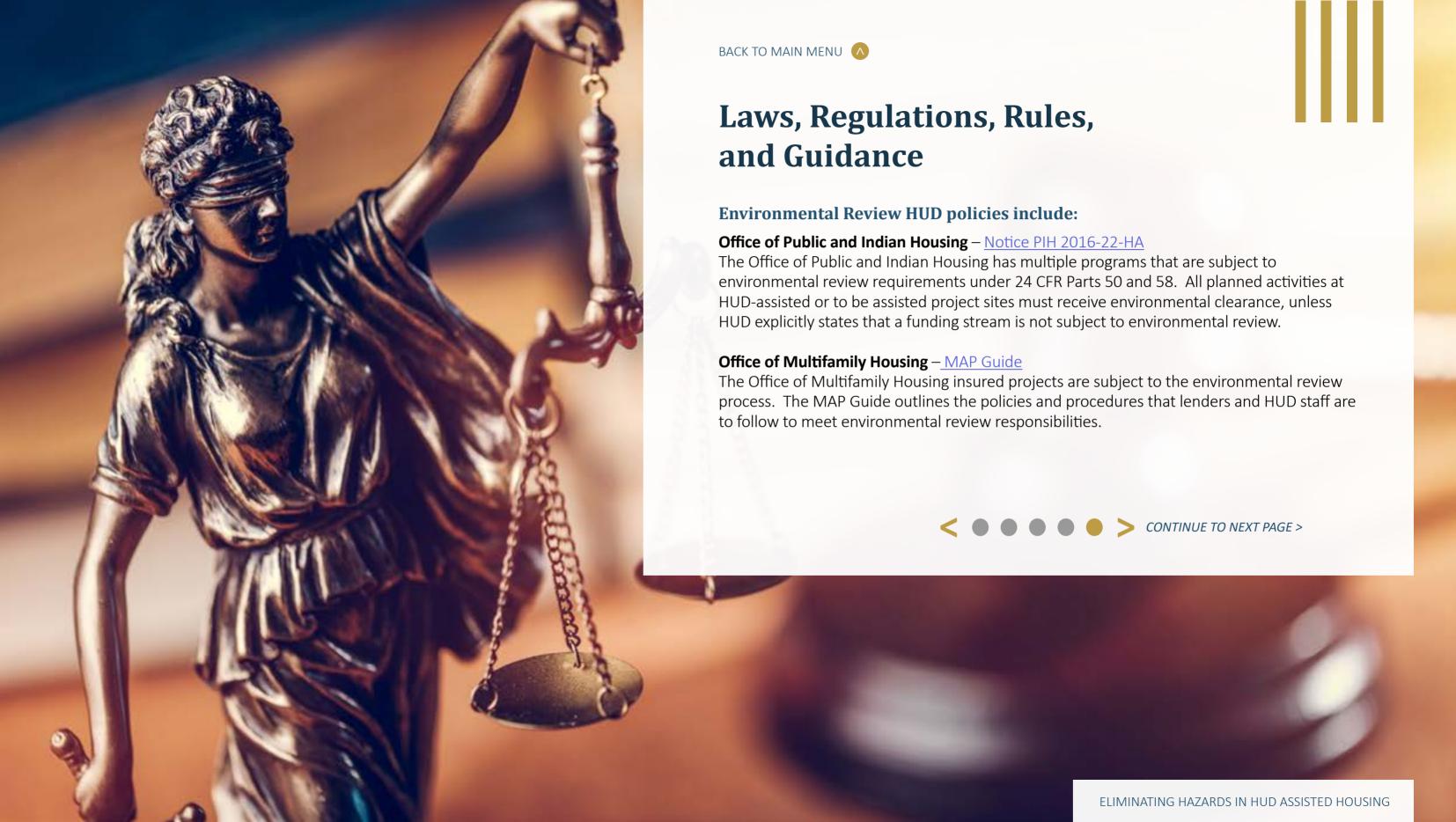
If implemented, a departmentwide radon policy will allow program offices to develop consistent approaches for testing for and mitigating radon in HUD-insured or -funded properties.













Related HUD Programs

Office of Environment and Energy (OEE)

The Office of Environment and Energy (OEE) is responsible for oversight of HUD's compliance with NEPA and the related laws and authorities through the environmental review process that is required for all HUD-assisted programs and projects. The environmental review process ensures that the proposed project does not negatively impact the surrounding environment and that the property site itself will not have an adverse environmental or health effect on end users.







Office of Lead Hazard Control and Healthy Homes (OLHCHH)

The Office of Lead Hazard Control and Healthy Homes (OLHCHH) provides funding for state and local government to develop cost-effective ways to reduce lead-based paint hazards. In addition, the office enforces HUD's lead-based paint regulations, provides public outreach and technical assistance, and conducts technical studies to help protect children and their families from health and safety hazards in the home. Specific program funding opportunities related to hazards include:

- Lead Based Paint Hazard Reduction Program (FR-6600-N-13)
- Lead and Healthy Homes Technical Studies (LHHTS) Grant Program Pre- and Full Application (FR-6600-N-15)
- Healthy Homes Production Grant Program (FR-6600-N-44)
- Healthy Homes and Weatherization Cooperation Demonstration (FR-6600-N-62)
- Older Home Modification Grant Program (FR-6600-N-69)





Related HUD Programs

Public and Indian Housing (PIH)

The role of the Office of Public and Indian Housing is to ensure safe, decent, and affordable housing; create opportunities for residents' self-sufficiency and economic independence; and assure fiscal integrity by all program participants. Specific program funding opportunities related to hazards include:

- Lead-Based Paint Capital Fund Program (LBPCF) (FR-6600-N-42)
- Housing Related Hazards Capital Fund Program (FR-6600-N-68)











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HUD OIG HAZARD OVERSIGHT

- HUD's Oversight of Lead Based Paint Remediation
- HUD's Processes for Addressing Cases of Children Residing in Public Housing with Elevated Blood Lead Levels
- Philadelphia Housing Authority Management of Lead Based Paint in Public Housing



<u>HUD's Program Offices' Policies and Approaches for Radon, 2020-OE-0003 (April 8, 2021)</u>

Contaminated Sites Pose Potential Health Risks to Residents at HUD-funded Properties,
 2019-OE-0003 (February 14, 2021)



<u>HUD's Office of Multifamily Housing Programs Did Not Always Follow Mitigation</u>
<u>Requirements for Its FHA-Insured Multifamily Projects, 2021-KC-0001 (October 2, 2020)</u>





HUD OIG HAZARD OVERSIGHT

HUD's Oversight of Lead in the Water of Housing Choice Voucher and Public Housing Program Units, 2020-CH-0004 (August 21, 2020)

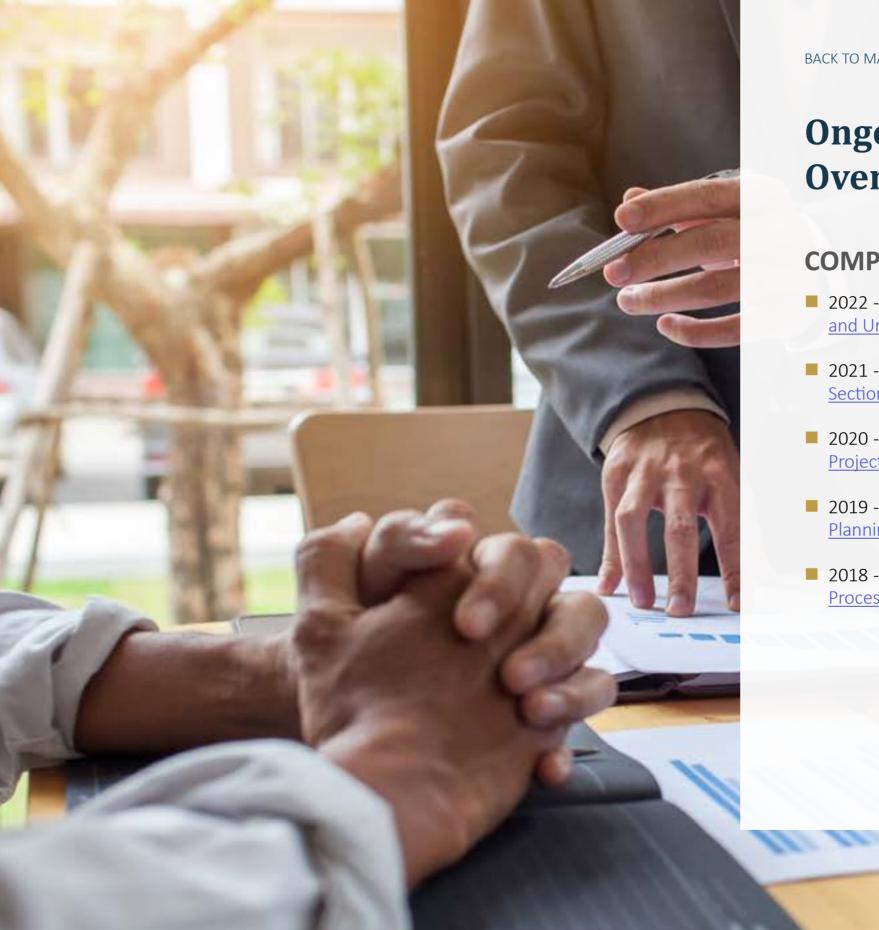


HUD Oversight of Lead in the Water of Multifamily Housing Units, 2020-CH-0005 (August 21, 2020)



<u>HUD's Oversight of Public Housing Agencies' Compliance With the Lead Safe</u> <u>Housing Rule, 2020-CH-0003 (March 18, 2020)</u>

HUD's Oversight of Lead-Based Paint in Public Housing and Housing Choice Voucher Programs, 2018-CH-0002 (June 14, 2018)





COMPLETED GAO HUD-RELATED HAZARD OVERSIGHT WORK

- 2022 GAO Priority Open Recommendations GAO-22-105539, Department of Housing and Urban Development | U.S. GAO
- 2021 GAO Report GAO-12-79, Green Building: Federal Initiatives for the Nonfederal Section Could Benefit from More Interagency Collaboration | U.S. GAO
- 2020 GAO Report GAO-21-55, Lead Paint in Housing: HUD Has Not Identified High-Risk Project-Based Rental Assistance Properties | U.S. GAO
- 2019 GAO Report <u>GAO-19-543</u>, <u>Environmental Justice</u>: <u>Federal Efforts Need Better Planning</u>, <u>Coordination</u>, and <u>Methods to Assess Progress | U.S. GAO</u>
- 2018 GAO Report GAO-18-394, Lead Paint in Housing: HUD Should Strengthen Grantee Processes, Compliance Monitoring, and Performance Assessment | U.S. GAO





TOP MANAGEMENT CHALLENGES

Eliminating Hazards in HUD-Assisted Housing was identified by HUD OIG as a Top Management Challenge facing HUD in <u>FY 2022</u>. Our reports focus on HUD's approaches to identifying and mitigating specific hazards, including lead and radon, and HUD's progress in enhancing its process for inspecting physical conditions in HUD-assisted housing.

It is HUD's policy that all property proposed for use in HUD programs must be free of hazardous materials, contamination, toxic chemicals and gasses, and radioactive substances where a hazard could affect the health and safety of occupants or conflict with the intended use of the property.

For instance, HUD is responsible for ensuring compliance with the Lead Disclosure Rule and Lead Safe Housing Rule through enforcement mechanisms, increasing community awareness of lead and other health and safety hazards through outreach events, and increasing participation in HUD and stakeholder services. HUD OIG continues to identify challenges related to lead-based paint hazards in HUD-assisted housing.





Recent Investigations

The below cases are highlighted as examples of OIGs investigative efforts to combat fraud against these HUD programs.

- Former Worcester Housing Official Sentenced to 40 Months in Prison for \$2.3 Million Property Development Fraud Scheme | USAO, Massachusetts | March 28, 2022
- Property Manager Pleads Guilty For His Role In The Failure To Properly Notify
 Tenants About Lead Hazards | USAO, Western District of New York | March 9, 2022

CONTINUE TO NEXT SECTION >



Ensuring Access to Affordable Housing

The Housing Choice Voucher Program provides housing assistance for approximately 2.3 million families, including the elderly and persons with disabilities.

In fiscal year 2022, HUD received more than \$25.7 billion from Congress for the Housing Choice Voucher Program to help low-income families afford decent, safe, and sanitary housing in the private market.

As of November 2020, more than 300,000 HUD Housing Choice Vouchers were unused. When vouchers are not used they become unfunded and each of these equates to a low-income family not being housed.

HUD OIG has issued recommendations related to increased voucher utilization in the Housing Choice Voucher Program. If HUD establishes and implements a mitigation plan to prevent vouchers from becoming unused and unfunded, more eligible families will receive housing assistance.

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VOUCHER UTILIZATION

HUD's Housing Choice Voucher Program allows eligible families to lease safe, decent, and affordable privately owned rental housing. It is estimated that as of November 2020, more than 62 percent of Public Housing Agencies had unused voucher authority.

WIEW REPORT > HUD Remains Challenged To Serve the Maximum Number of Eligible Families Due to Decreasing Utilization in the Housing Choice Voucher Program

Recommendation 1B: Establish and implement a plan for the unused and unfunded vouchers to mitigate or prevent additional vouchers from becoming unused and unfunded [...]

Status: HUD partially agreed with the recommendation



IMPACT

If implemented, HUD will ensure that Housing Vouchers are utilized to assist the maximum number of families.













Related HUD Programs

HOUSING CHOICE VOUCHER PROGRAM

There are several special categories of vouchers offered in addition to typical housing choice vouchers.

Special Purpose Voucher Programs

- Emergency Housing Vouchers (EHV)
- Family Unification Program (FUP)
- Foster Youth to Independence (FYI) Initiative
- Mainstream Vouchers
- Non-Elderly Disabled (NED)
- Tenant Protection Vouchers
- Veterans Affairs Supportive Housing (VASH) Vouchers

Program Initiatives

- HCV Homeownership Program
- RAD Project Based Vouchers
- Family Self-Sufficiency (FSS)
- HCV Community Choice Demonstration
- HCV Landlord Resources
- Portability
- Preventing and Ending Homelessness
- Project Based Vouchers
- Section 8 Management Assessment- SEMAP

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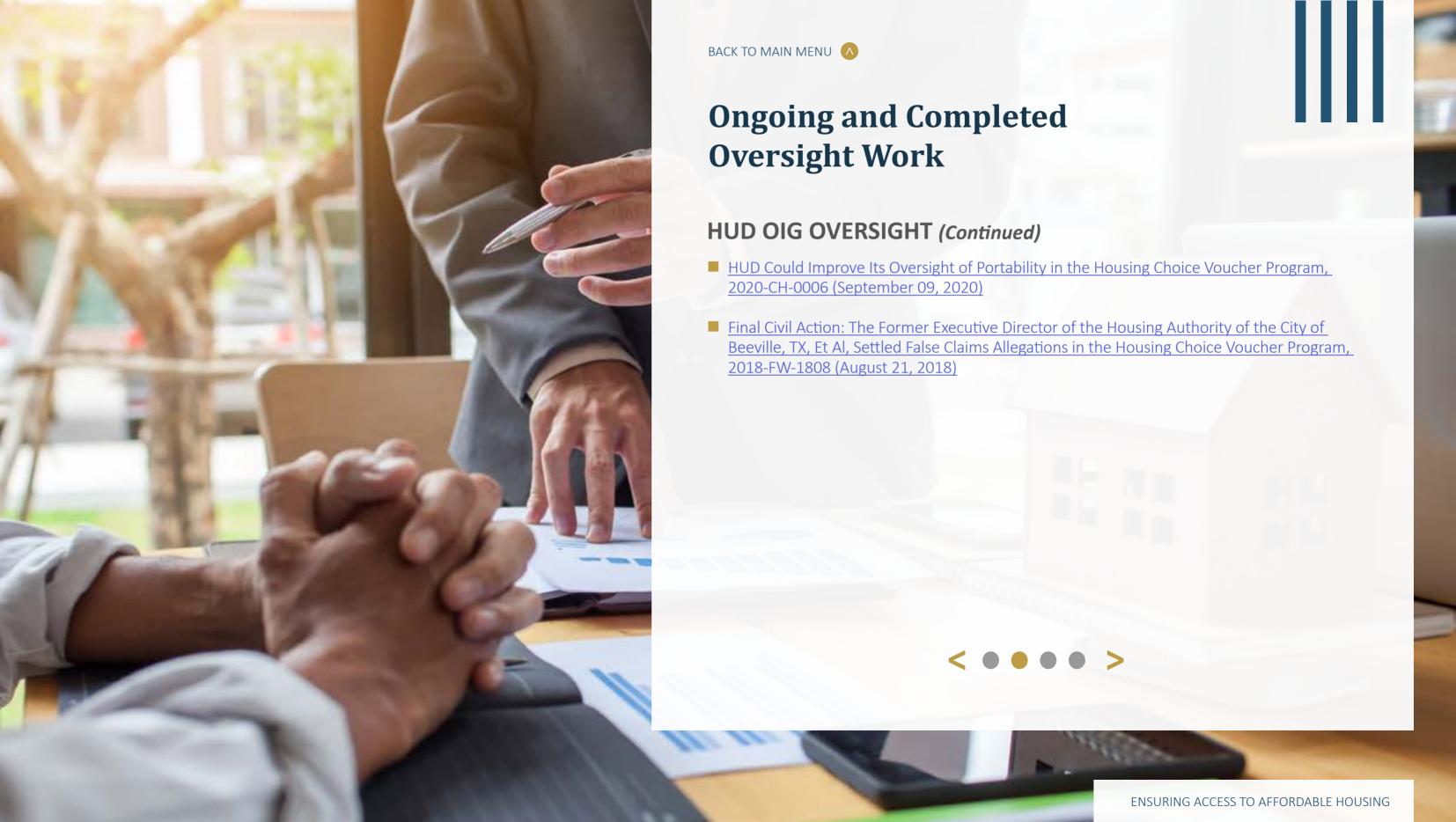
HUD OIG HOUSING CHOICE VOUCHER PROGRAM OVERSIGHT

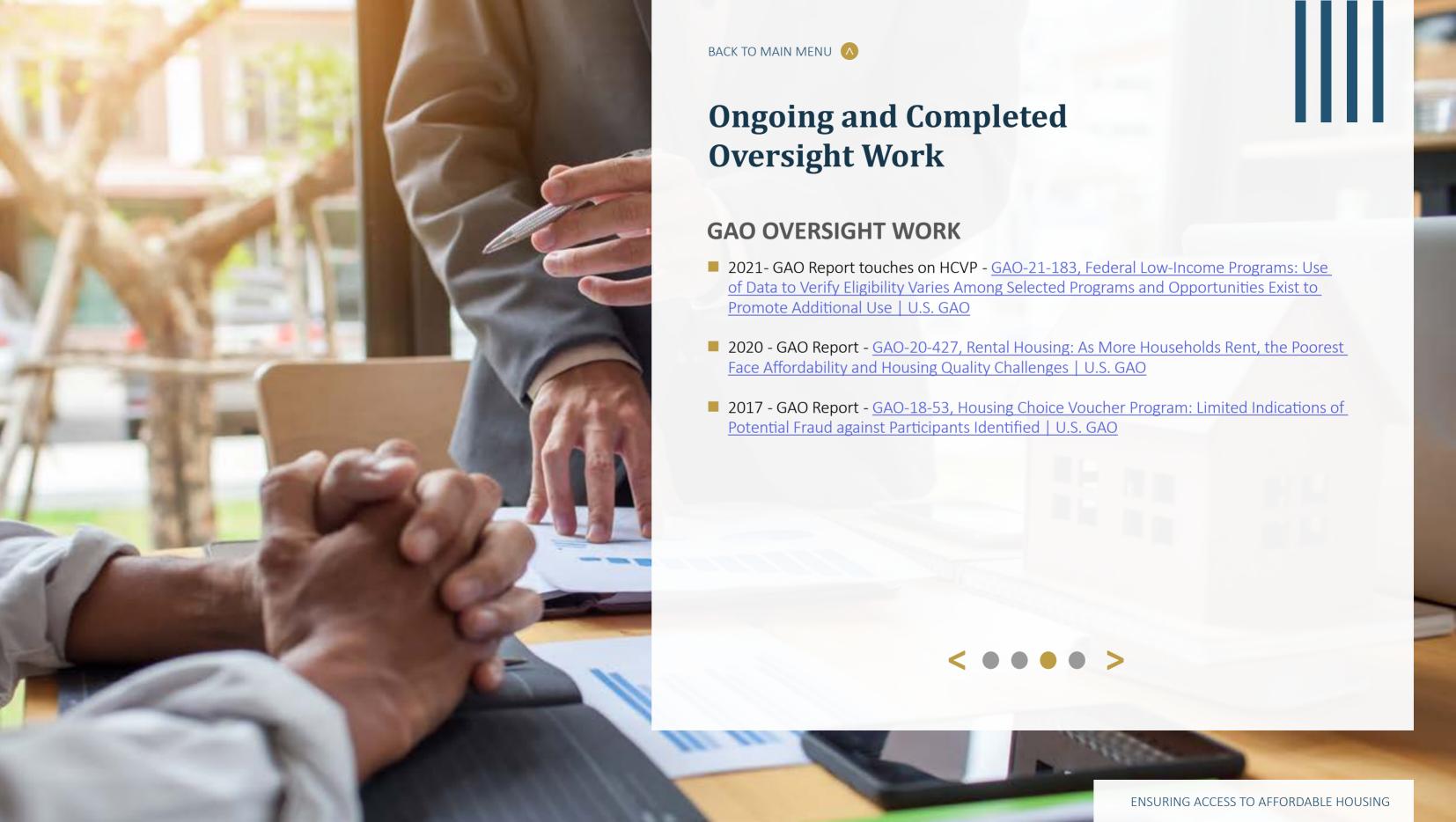
- Fostering Youth to Independence Initiative
- HUD's Section 8 Management Assessment Program (SEMAP) as a Performance Measure for the Housing Choice Voucher Program
- Evaluating Public Housing Agency Challenges With the HUD Veterans Affairs Supportive Housing Program, 2022-LA-0801 (November 30, 2021)



HUD Remains Challenged To Serve the Maximum Number of Eligible Families Due to Decreasing Utilization in the Housing Choice Voucher Program, 2021-CH-0001 (September 15, 2021)

- <u>Use of Landlord Incentives in the Housing Choice Voucher Program, 2021-LA-0803 (January 25, 2021)</u>
- Opportunities Exist To Improve HUD's Communication to Renters About Eviction Protections,
 2021-NY-0801 (October 13, 2020)









TOP MANAGEMENT CHALLENGES

Ensuring Access to and Availability of Affordable Housing was identified by HUD OIG as a Top Management Challenge facing HUD in <u>FY 2021</u> and <u>FY 2022</u>.

Ensuring Access to and Availability of Affordable Housing remains a Top Management Challenge in part because there are several reasons for housing choice voucher underutilization, some of which are even outside HUD's control.

Improving Rental Assistance is one of HUD's <u>Strategic Objectives for FY2022-FY2023</u>. The Agency Priority Goal sets September 30, 2023 as the date to reach a 96% occupancy in the Public and Multifamily Housing programs and a budget utilization rate of 100% in the Housing Choice Voucher program.

This priority recommendation is one step HUD could take to address this challenge and meet their strategic objective.



Recent Investigations

The below cases are highlighted as examples of OIGs investigative efforts to combat fraud against these HUD programs.

- Newark Landlords Agree to Pay \$430,000 to Settle Allegations of Collecting Excess Rent in Sparrow Run | USAO, Delaware | May 2, 2022
- Landlord to Pay \$90,000 under the False Claims Act for Violating HUD Rules by Renting Subsidized Section 8 Apartment to Relative | USAO, Eastern District of Pennsylvania | July 1, 2021
- Landlord to Pay \$128,000 under the False Claims Act for Allegedly Renting Subsidized Section 8 Apartment to a Family Member | USAO Eastern District of Pennsylvania, March 8, 2021
- Case Manager and Property Agent Plead Guilty to Stealing Federal Funds Designated to Help Homeless Veterans | USAO Northern District of Georgia | January 21, 2021
- Chelsea Landlord Agrees to Settle False Claims Act Allegations | USAO Massachusetts | March 06, 2020
- Former Stuart Housing Authority Employee Pleads Guilty to Theft of Government Funds | USAO, Southern District of Florida | April 03, 2019

CONTINUE TO NEXT SECTION >



Administering Disaster Recovery

Communities across the country devastated by natural disasters rely on HUD disaster recovery grants to address unmet housing needs and prepare for future disasters.

HUD is one of the largest distributors of disaster recovery funding. From 2001 to 2021 Congress has appropriated \$92.8 billion to HUD to provide for disaster recovery. HUD OIG and GAO have issued multiple oversight reports with recommendations to ensure HUD's disaster recovery funding reaches vulnerable communities quickly.

A major challenge for HUD grantees is that there are no standard regulations that explain how to apply for or use HUD's Disaster Recovery funding. Instead, requirements for each natural disaster are issued through separate federal register notices.

HUD OIG has issued recommendations that HUD codify the CDBG-DR program through regulations, or, if necessary, seek legislative authority to do so, to standardize the process and simply the requirements for grantees. In response, HUD has consistently maintained that it does not have the statutory authority to codify the program requirements through the regulatory process.

HUD has taken multiple meaningful steps, within its stated limitations, to address the underlying challenges for grantees, to include publicly maintaining that it needs statutory authority to codify the CDBG-DR program and seeking that authority

from Congress; and expressly supporting Congressional authorization of the program in its Fiscal Year 2023 Congressional Budget Justification. Accordingly, we are not identifying any recommendations related to codification as priority open recommendations in this report.

Beyond the challenges caused by lack of a codified program, grantees also struggle to efficiently distribute disaster recovery funds, resulting in slow spending. We have included a priority open recommendation related to improving oversight and monitoring of slow spending. Addressing this recommendation will help HUD and its grantees administer disaster grants in a timely manner and improve outcomes for communities.

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LAWS & REGULATIONS



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HUD OIG PRIORITY RECOMMENDATIONS



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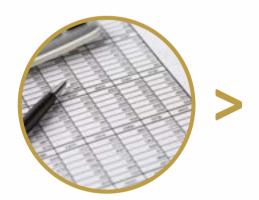


RECENT INVESTIGATIONS





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SLOW SPENDING

HUD plays a vital role in the long-term recovery efforts following a disaster by addressing unmet needs in communities after initial emergency disaster relief efforts have ended. HUD must continue to address challenges to ensure that disaster grant funds reach those communities in a timely manner.

VIEW REPORT > Opportunities Exist To Improve CPD's Oversight of and Monitoring Tools for Slow-Spending Grantees

Recommendation 1B: Update its policies and procedures for tracking expenditures related to slow-spending grantees, including steps for assisting the grantees to expedite spending [...]

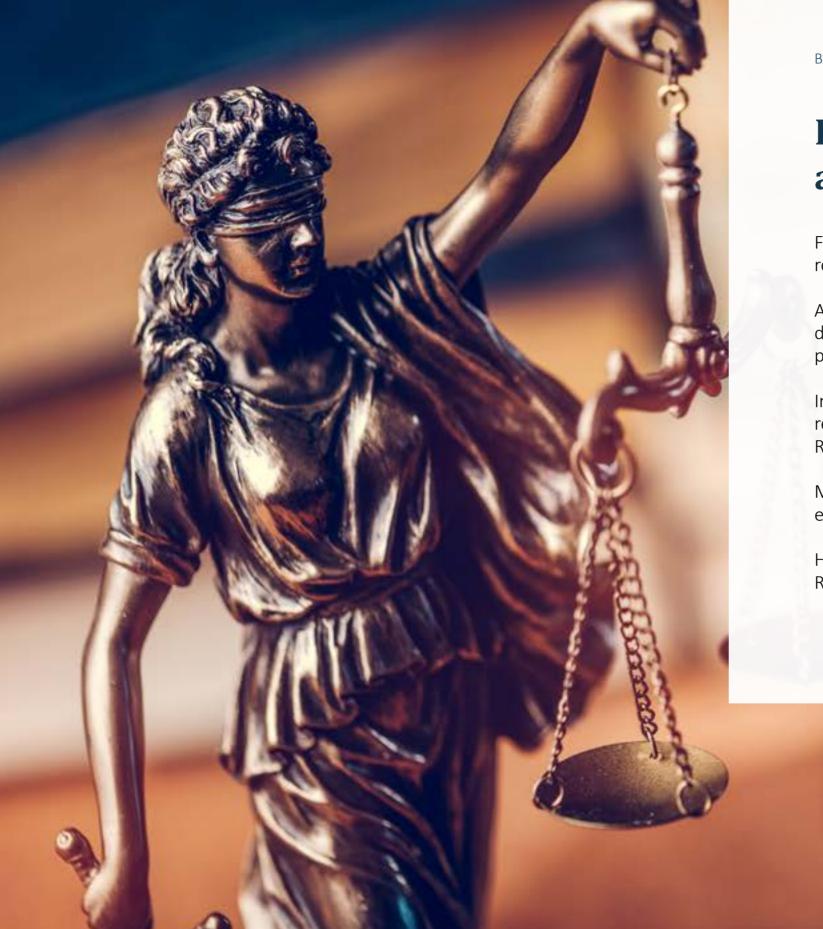
Status: HUD has disagreed with the recommendation



IMPACT

If implemented, HUD will be better able to ensure that funding is being fully utilized and grantees are providing needed services in a timely manner.







Laws, Regulations, Rules, and Guidance

From 2001 to 2021, Congress appropriated \$92.8 billion to HUD to provide for disaster recovery.

Although the CDBG program requirements (<u>24 CFR part 570</u>) provide a framework, HUD's disaster recovery grant funds (CDBG-DR and CDBG-MIT) are not provided under a codified program in the Code of Federal Regulations.

Instead, each time Congress enacts a supplemental appropriation to address disaster recovery, HUD issues additional program requirements and waivers in multiple Federal Register notices.

More than 80 Federal Register notices have been issued since funding 9/11 disaster recovery efforts in 2001.

HUD maintains a catalogue of disaster-related supplemental appropriations and Federal Register Notices on its website.

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Related HUD Programs

Congress appropriates supplemental funding for the Community Development Block Grant (CDBG) program specifically for Disaster Recovery (CDBG-DR) to help rebuild affected areas and provide crucial funding for the recovery process.

CDBG-DR funds must be used for necessary expenses related to disaster relief, long-term recovery, restoration of infrastructure and housing, and economic revitalization in the "most impacted and distressed" areas caused by the declared disaster, and meet a CDBG national objective (ex., benefiting low- and moderate-income persons).

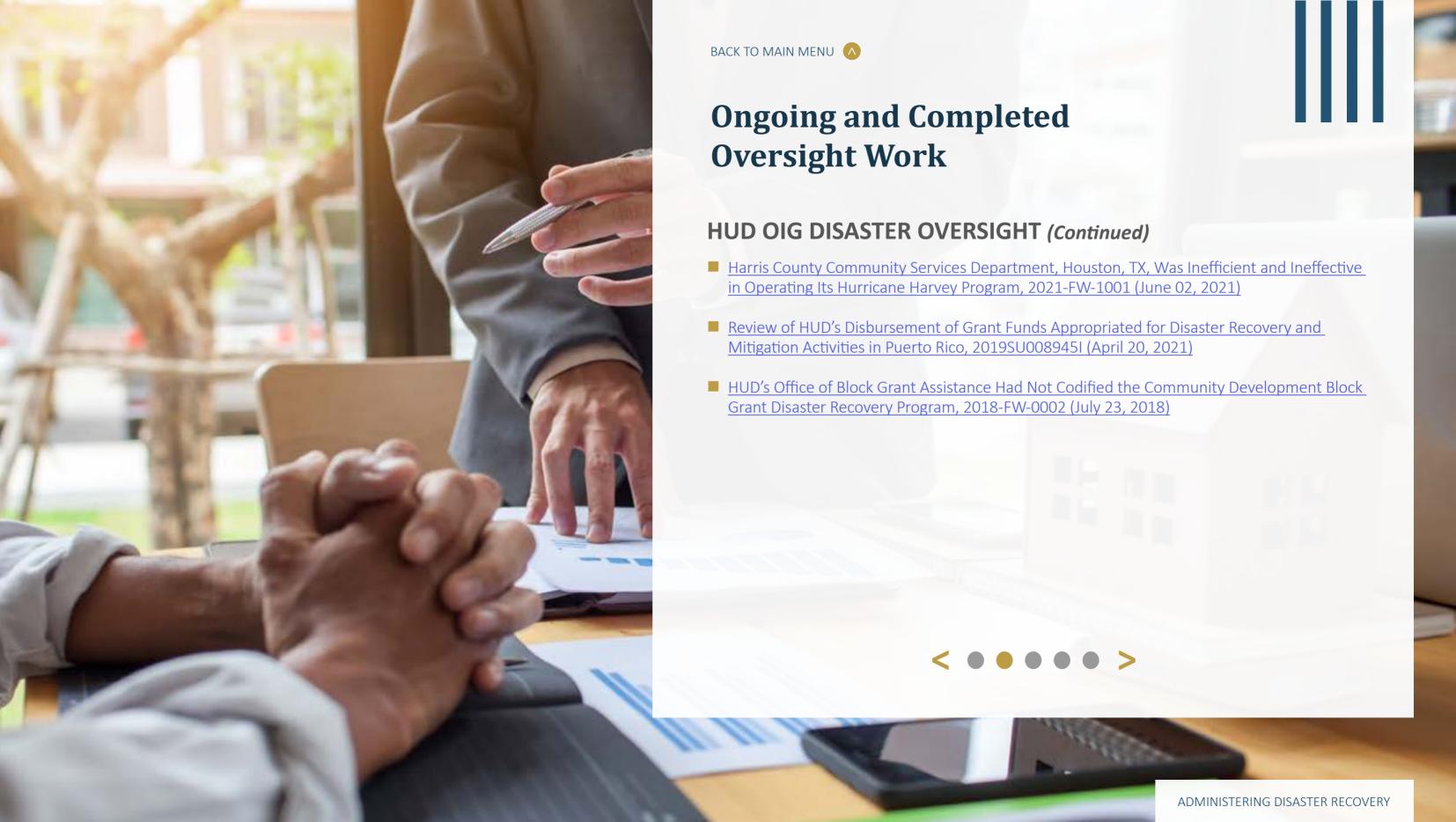
CDBG-Mitigation (CDBG-MIT) allows eligible grantees to use the assistance in areas impacted by recent disasters to carry out strategic and high-impact activities to mitigate disaster risks and reduce future losses.

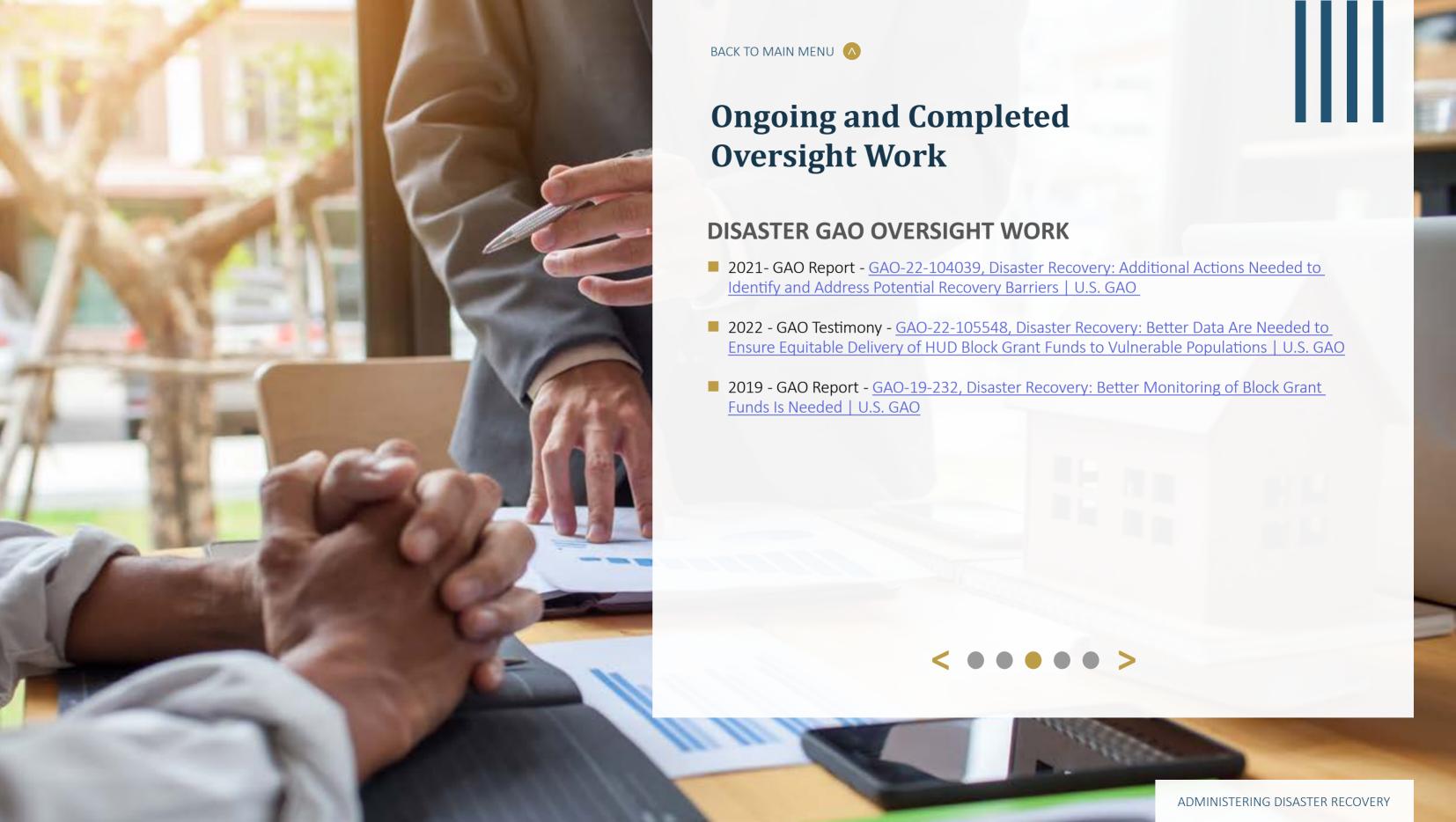
CDBG-MIT defines mitigation as activities that increase resilience to disasters and reduce or eliminate the long-term risk of loss of life, injury, damage to and loss of property, and suffering and hardship by lessening the impact of future disasters. For more information, visit
HUD's website">HUD's

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HUD OIG TESTIMONY

HUD OIG officials are routinely asked to testify on HUD's disaster recovery programs, including at congressional oversight hearings held by House and Senate committees with jurisdiction over HUD's disaster recovery programs.

"Ensuring Equitable Delivery of Disaster Benefits to Vulnerable Communities and Peoples: An Examination of Key GAO Findings," Testimony by Deputy Inspector General Begg before the U.S. House of Representatives Committee on Financial Services Subcommittee on Oversight and Investigations (January 19, 2022).

"CDBG Disaster Recovery: States, Cities, and Denials of Funding," Testimony by Deputy Inspector General Begg before the U.S. House of Representatives Committee on Financial Services Subcommittee on Oversight and Investigations (July 15, 2021).

Additional testimony by HUD OIG officials can be found on HUD OIG's website.





TOP MANAGEMENT CHALLENGES

HUD OIG has identified <u>Administering Disaster Recovery Assistance</u> as a Top Management Challenge for HUD for more than a decade.

Although HUD has made progress in assisting communities recovering from disasters, it continues to face challenges in administering and overseeing disaster recovery grants.

HUD OIG's Top Management Challenges report discusses the need to codify the CDBG disaster programs, address concerns of those who seek to obtain disaster recovery assistance from HUD programs, ensuring grantees develop and follow adequate procurement processes, conduct effective subrecipient monitoring, and address slow spending grantees.



Recent Investigations

The below cases are highlighted as examples of OIGs investigative efforts to combat fraud against these HUD programs.

- Former Prattsville Town Supervisor Pleads Guilty to Fraud | Office of Inspector General, Department of Housing and Urban Development | July 18, 2022
- Former State Senator Sentenced For Making False Statement | USAO, Eastern District of Louisiana | July 14, 2020
- Sandy Contractor Gets 10 Years in Prison for Theft, Money Laundering | JerseyShoreOnline | April 01, 2019

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Protecting the Mortgage Insurance Fund

HUD's Federal Housing Administration provides over \$1.3 trillion in mortgage insurance for single family homes, multifamily properties, and healthcare facilities. HUD-approved lenders who originate FHA-insured loans are responsible for ensuring that borrowers with delinquent Federal tax debt and delinquent child support are not approved for FHA-insured loans. They are also responsible for ensuring that borrowers who reside in flood hazard zones are not approved for FHA-insured loans without the required flood insurance.

However, from fiscal years 2016 to 2018, the FHA insured more

than 65,000 loans, at nearly \$15 billion, to ineligible borrowers. Further, in 2020, the FHA had over 31,000 loans valued at a minimum of \$4.5 billion in its insurance portfolio that lacked the required flood insurance.

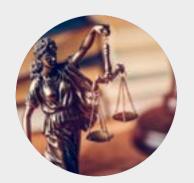
HUD OIG issued six recommendations that will protect the mortgage insurance fund, related to:

- Borrower compliance with flood insurance requirements throughout the life of the loan;
- Prospective borrowers with unresolved delinquent

- Federal non-tax debt, Federal tax debt, or delinquent FHA-insured mortgages; and
- Conveyance and pre-foreclosure claim costs for loans where lenders failed to meet servicing, foreclosure, and conveyance deadlines.

If HUD implements these recommendations it will reduce the risk of flood hazards to FHA homeowners and the mortgage insurance fund, reduce the approval of loans to ineligible borrowers, and reduce claim payments for unnecessary interest and holding costs.

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FLOOD INSURANCE

FHA insured at least 3,870 loans that closed in 2019, totaling \$940 million, which were not eligible for insurance because they were made for properties in special flood hazard areas without the required National Flood Insurance Program coverage. Further, in calendar year 2020, FHA had at least 31,500 loans in its insurance portfolio that did not maintain required flood insurance throughout the year, with a projected total value of at least \$4.5 billion. This included loans that had private insurance that did not meet HUD requirements, coverage that did not meet the minimum required amount, or no coverage during the calendar year. While HUD recently made progress in addressing requirements for new loans, it did not have adequate controls to detect loans that did not maintain the required flood insurance throughout the life of the mortgage.

VIEW REPORT > Approximately 31,500 FHA-Insured Loans Did **Not Maintain the Required Flood Insurance Coverage in 2020**

Recommendation 1B: Develop a control to detect loans that did not maintain the required flood insurance to put \$1.5 billion to better use by avoiding potential future costs to the FHA insurance fund from inadequately insured properties.



Status: HUD has partially agreed with the recommendation



the required flood insurance coverage.





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ELIGIBILITY

HUD-approved lenders who originate FHA-insured loans perform the necessary eligibility screenings and make decisions on HUD's behalf. FHA insured more than 56,000 loans, worth \$13 billion, in FY 2018 to ineligible borrowers with delinquent Federal tax debt, and an estimated 9,507 loans, worth \$1.9 billion in 2016 to ineligible borrowers with delinquent Federal debt or who were subject to Federal administrative offset for delinquent child support. Additionally, HUD's Credit Alert Verification Reporting System (CAIVRS) did not contain information on all FHA default, foreclosure, and claim activity and would incorrectly return accept codes for more than 260,000 ineligible borrowers if they sought a new loan.

VIEW REPORT> FHA Insured \$1.9 Billion in Loans to Borrowers Barred by **Federal Requirements**

Recommendation 1A: Develop a method for using the Do Not Pay portal during the underwriting process to identify delinquent child support and delinquent Federal debt to prevent future FHA loans to ineligible borrowers to put \$1.9 billion to better use.



Status: HUD has agreed with the recommendation

VIEW REPORT > FHA Insured at Least \$13 Billion in Loans to Ineligible **Borrowers With Delinquent Federal Tax Debt**

Recommendation 1A: Require lenders to obtain the borrowers' consent to verify the existence of delinquent Federal taxes with the IRS during loan origination and deny any applicant with delinquent Federal tax debt and no payment plan or a noncompliant payment plan or an applicant refusing to provide consent from receiving FHA insurance to put at least \$6.1 billion to better use by avoiding potential future costs to the FHA insurance fund.



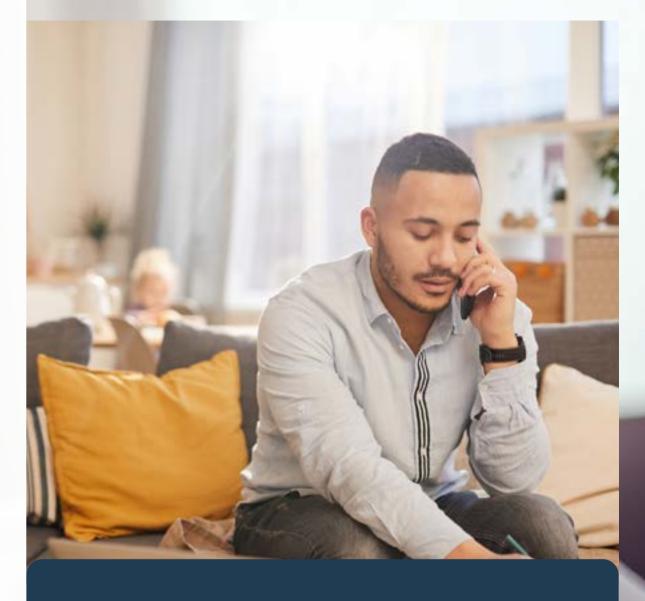
Status: HUD has agreed with the recommendation

The Data in CAIVRS Did Not Agree With the Data in FHA's **Default and Claims Systems**

Recommendation 1B: Update selection rules for CAIVRS to provide for complete reporting of all ineligible borrowers to put \$9.5 million to better use.



Status: HUD has agreed with the recommendation



IMPACT

If implemented, HUD will reduce the approval of loans to ineligible borrowers.





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CLAIMS PROCESSING

HUD OIG audited HUD to determine whether it paid servicers' claims for properties that did not foreclose or convey on time. We initiated this audit due to concerns that HUD overpaid servicers' claims for FHA insurance benefits. Our audit found that HUD paid claims for an estimated 239,000 properties that servicers did not foreclose upon or convey on time. HUD paid an estimated \$141.9 million for servicers' claims for unreasonable and unnecessary debenture interest that was incurred after the missed foreclosure or conveyance deadline and an estimated \$2.09 billion for servicers' claims for unreasonable and unnecessary holding costs that were incurred after the deadline to convey.

VIEW REPORT > FHA Paid Claims for an Estimated 239,000 Properties That Servicers Did Not Foreclose Upon or Convey on Time

Recommendation 1A: Issue a change to regulations at 24 CFR Part 203, which would avoid unnecessary costs to the FHA insurance fund, allowing an estimated \$2.23 billion to be put to better use. These changes include (1) a maximum period for filing insurance claims and (2) disallowance of expenses incurred beyond established timeframes.

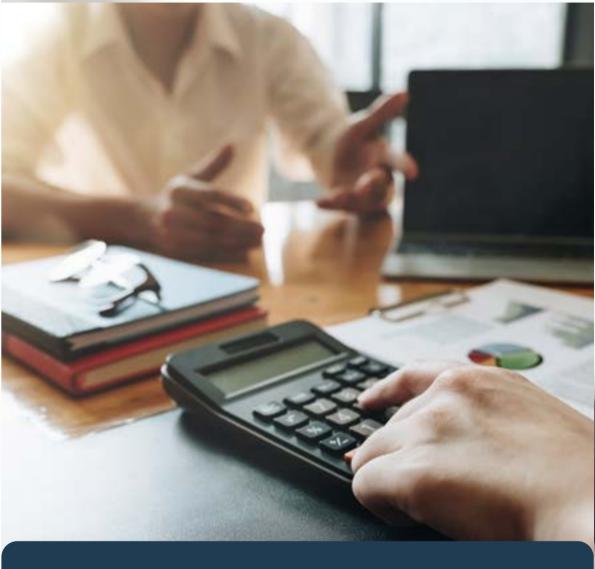
Status: HUD has agreed with the recommendation

VIEW REPORT > HUD Paid an Estimated \$413 Million for Unnecessary Preforeclosure Claim Interest and Other Costs Due to Lender Servicing Delays

Recommendation 1A: Implement a change to regulations at 24 CFR Part 203 to require curtailment of preforeclosure interest and other costs that are caused by lender servicing delays, resulting in \$413,513,975 in funds to be put to better use. This should include updating or seeking statutory authority to update HUD's regulations as necessary and coordinating with HUD's Office of Finance and Budget, well before any changes go through departmental clearance, to ensure that planned curtailment requirements can be consistently enforced through the claims process.

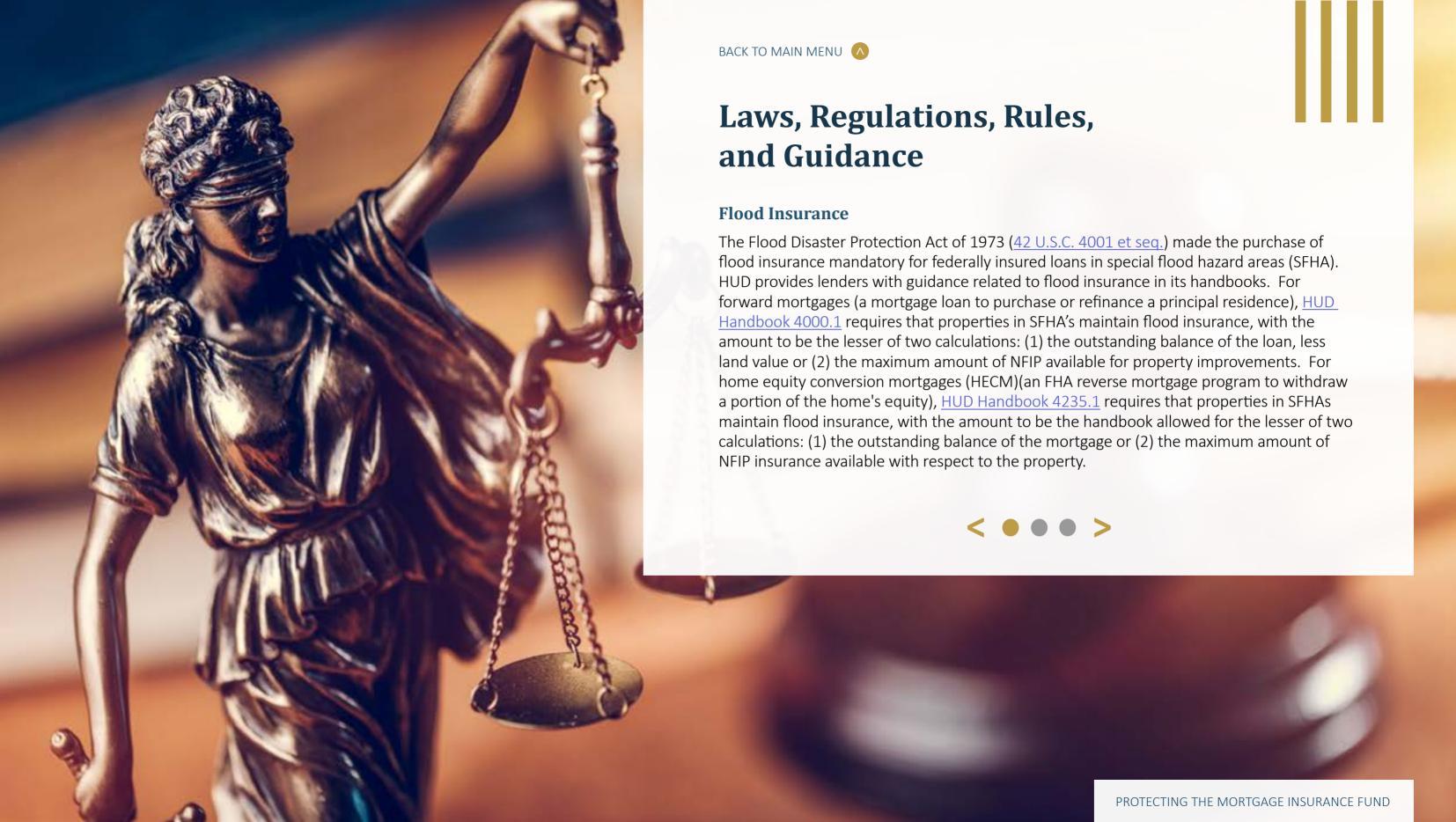


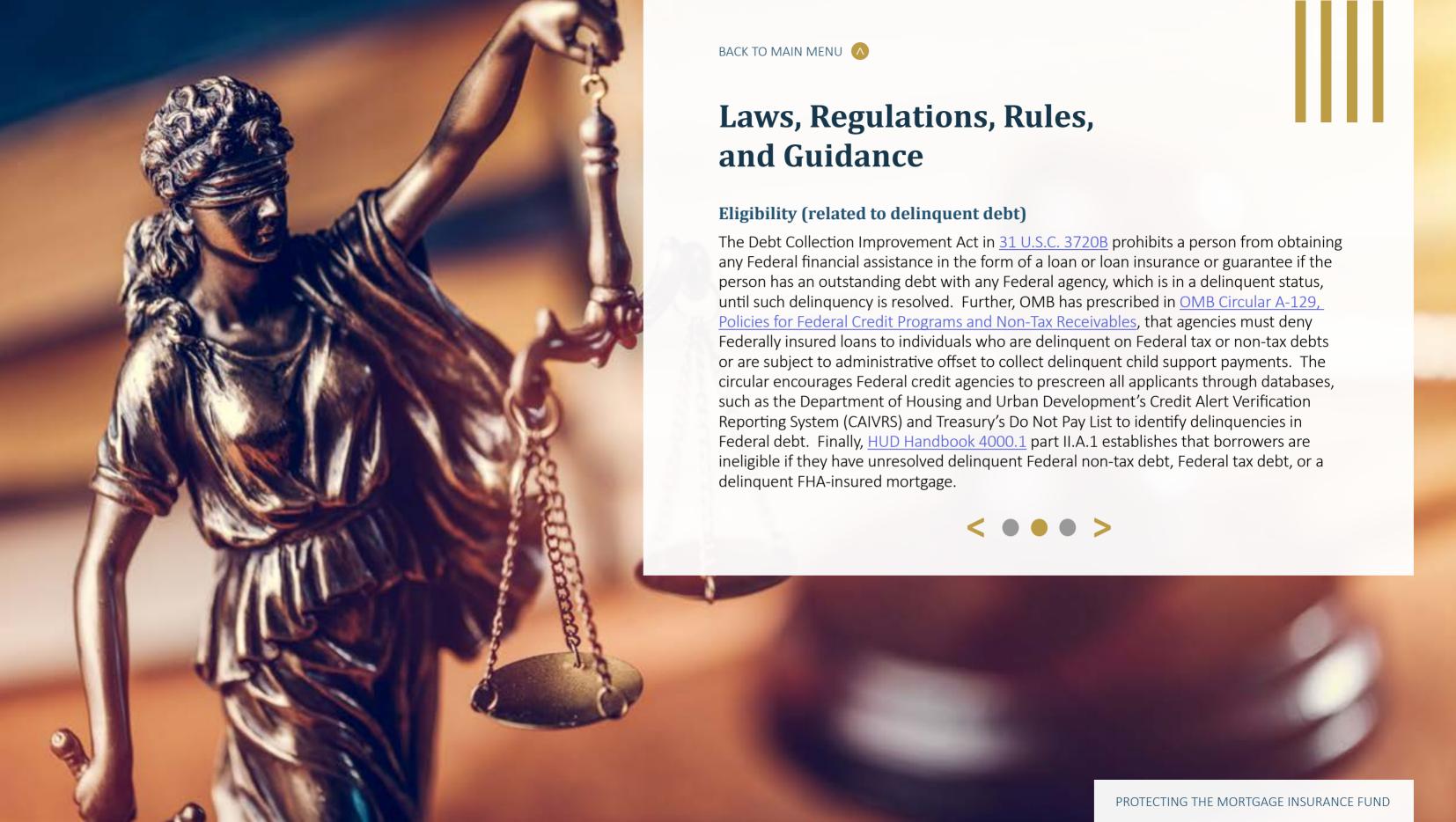
Status: HUD has agreed with the recommendation



IMPACT

Implementation will improve HUD's ability to manage and oversee its Single Family portfolio, help protect the FHA insurance fund, and clarify requirements for lenders.









Related HUD Programs

HUD's <u>Federal Housing Administration (FHA)</u> was created under the <u>National Housing Act</u> of 1934 and is one of the largest mortgage insurers in the world, providing over \$1.3 trillion in mortgage insurance on mortgages for Single Family homes, Multifamily properties, and Healthcare facilities. FHA primarily operates from self-generated income obtained through mortgage insurance premiums collected from borrowers via lenders. When an FHA-insured loan defaults and the lender submits a claim, HUD pays a claim to the lender.

FHA manages a variety of mortgage insurance programs, including Mortgage Insurance for One- to Four-Family Homes (Section 203(b)), Home Equity Conversion Mortgages (HECM) (Section 255), Manufactured Homes Loan Insurance (Title I), Multifamily Rental Housing for Moderate-Income Families (Section 221(d)(3) and (4)), and New Construction or Substantial Rehabilitation of Nursing Homes, Intermediate Care Facilities, Board and Care Homes, and Assisted Living Facilities (Section 232).

HUD maintains Handbooks, Mortgagee Letters, Housing Notices, and other policy documents at HUDCLIPS.







HUD OIG OVERSIGHT

- COVID-19 Loss Mitigation
- External Loss Mitigation
- Temporary Endorsement Policy Related to COVID-19 Forbearance Activity
- HUD Communication to Homeowners Regarding COVID-19 Policies
- Multifamily Tracking of Principals/Controlling Participants with Poor Performance History and Multiple Properties



Approximately 31,500 FHA-Insured Loans Did Not Maintain the Required Flood Insurance Coverage in 2020, 2022-KC-0002 (March 22, 2022)

- COVID-19 Forbearance Data in HUD's Single Family Default Monitoring Generally Agreed with Information Maintained by Loan Servicers
- Key Considerations From Prior Audits of the Single-Family Default Monitoring System and the Partial Claim Loss Mitigation Option, 2021-KC-0801 (March 12, 2021)







HUD OIG OVERSIGHT (Continued)

FHA Insured \$940 Million in Loans for Properties in Flood Zones Without the Required Flood Insurance, 2021-KC-0002 (January 5, 2021)



FHA Insured at Least \$13 Billion in Loans to Ineligible Borrowers With Delinquent Federal Tax Debt, 2019-KC-0003 (September 30, 2019)



<u>HUD Paid an Estimated \$413 Million for Unnecessary Preforeclosure Claim Interest and Other Costs Due to Lender Servicing Delays, 2018-LA-0007 (September 27, 2018)</u>



FHA Insured \$1.9 Billion in Loans to Borrowers Barred by Federal Requirements, 2018-KC-0001 (March 26, 2018)

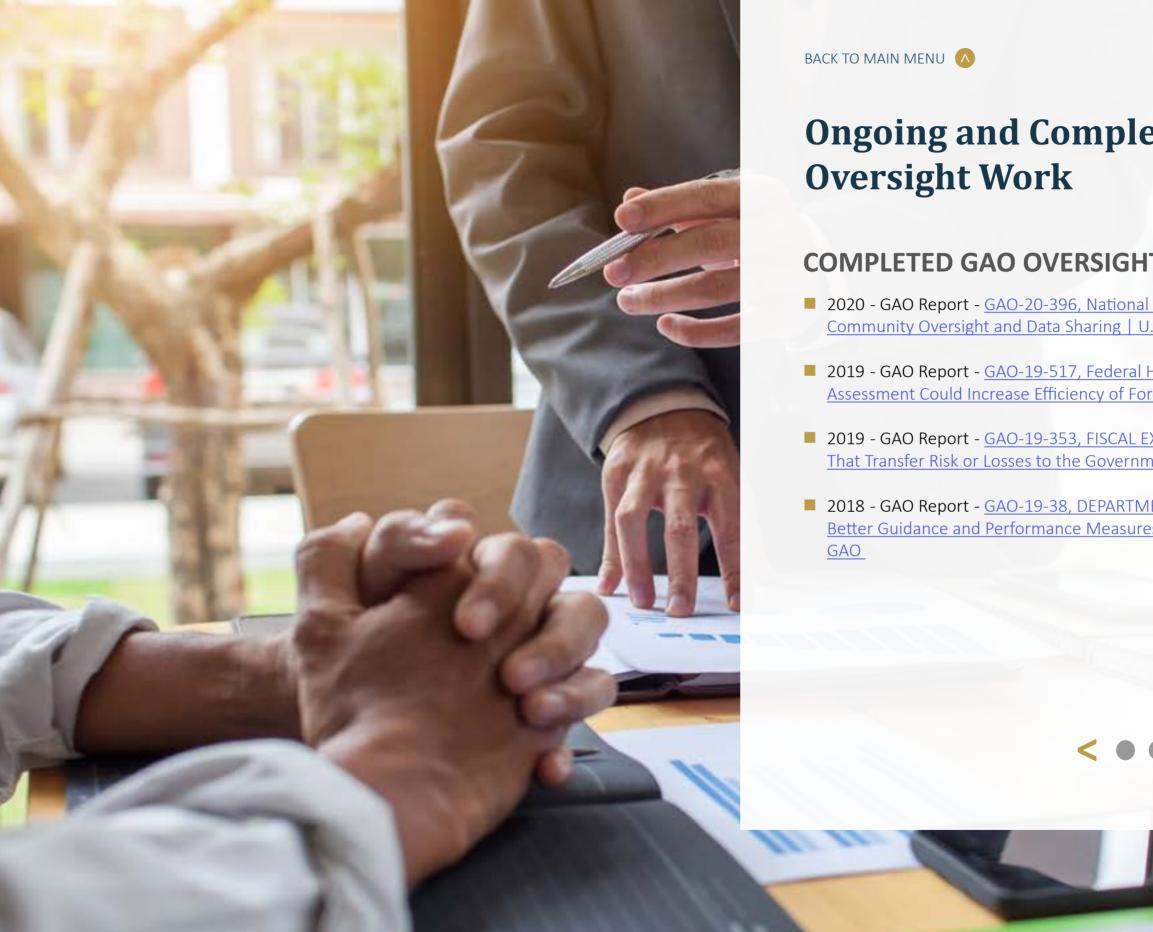


FHA Paid Claims for an Estimated 239,000 Properties That Servicers Did Not Foreclose Upon or Convey on Time, 2017-KC-0001 (October 14, 2016)



The Data in CAIVRS Did Not Agree With the Data in FHA's Default and Claims Systems, 2014-KC-0002 (July 2, 2014)





Ongoing and Completed

COMPLETED GAO OVERSIGHT WORK

- 2020 GAO Report GAO-20-396, National Flood Insurance Program: FEMA Can Improve Community Oversight and Data Sharing | U.S. GAO
- 2019 GAO Report GAO-19-517, Federal Housing Administration: Improved Procedures and Assessment Could Increase Efficiency of Foreclosed Property Conveyances | U.S. GAO
- 2019 GAO Report GAO-19-353, FISCAL EXPOSURES, Federal Insurance and Other Activities That Transfer Risk or Losses to the Government | U.S. GAO
- 2018 GAO Report GAO-19-38, DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT, Better Guidance and Performance Measures Would Help Strengthen Enforcement Efforts | U.S.





TOP MANAGEMENT CHALLENGES

Lender Approval of Ineligible Loans was identified by HUD OIG as a Top Management Challenge facing HUD in <u>FY 2022</u>, including loans on properties without required flood insurance coverage and loans to ineligible borrowers who had delinquent Federal debt. FHA's Mortgage Insurance Programs Continue to Lack Sufficient Safeguards was identified as a Top Management Challenge in <u>FY 2021</u>, which included loans to ineligible borrowers who had delinquent Federal debt.

Lengthy Foreclosure and Conveyance Processes was also identified by HUD OIG as a Top Management Challenge facing HUD in FY 2022 and FY 2021, and the reports explain that HUD had paid unnecessary conveyance and pre-foreclosure claim costs for expenses incurred after lenders miss deadlines. As discussed in the FY 2022 report, HUD was waiting for its Office of General Counsel to complete the rulemaking process to create a maximum claim period and planned to amend regulations to require curtailment of expenses caused by lender delays.

These priority recommendations cover some of the steps HUD can take to address these challenges and meet their strategic objective.





Recent Investigations

The below cases are highlighted as examples of OIGs investigative efforts to combat fraud against these HUD programs.

- California Mortgage Lender Agrees to Pay More Than \$1 Million to Resolve Fraud Allegations | USAO, Eastern District of Washington | June 22, 2022
- Salem Man Found Guilty on All Counts in Decade-Long Mortgage Fraud Scheme | USAO, Massachusetts | June 1, 2022
- Mortgage Loan Officer Charged With Bank Fraud and Aggravated Identity Theft, USAO, Middle District of Florida | May 23, 2022
- Baltimore Business Owner Pleads Guilty to Conspiracy to Commit Wire Fraud in Relation to the Sale of Two Baltimore Properties | USAO, Maryland | May 20, 2022
- Union County Man Admits Committing Wire Fraud and Making False Reports and Statements to and for HUD | USAO, New Jersey | April 19, 2022
- Mortgage Short Sale Negotiator Sentenced for Defrauding Mortgage Lenders, USAO, Massachusetts | March 30, 2022





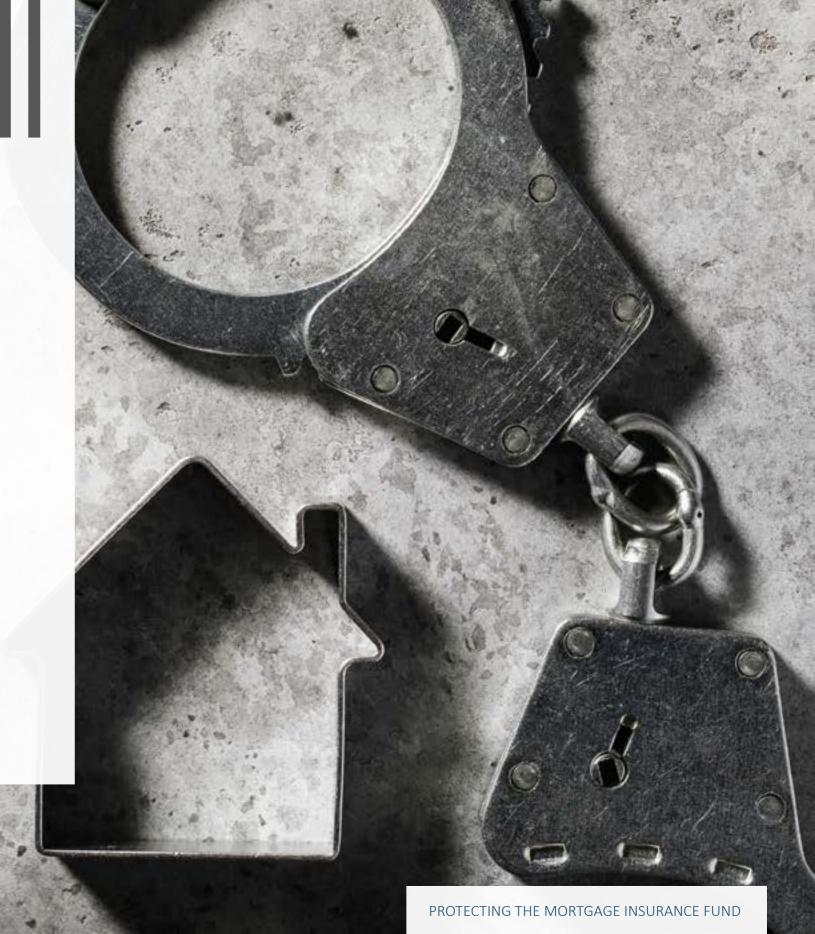


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Managing Information Technology

HUD and its stakeholders increasingly rely on HUD's information technology systems, which maintain at least a billion records containing personally identifiable information and facilitate thousands of transactions daily.

HUD OIG has made several priority recommendations through its oversight work to assist HUD in addressing existing cybersecurity issues to achieve an effective information security

program and protect its data. These include:

- defining and improving how it addresses supply chain risk;
- ensuring accountability over its web applications;
- fully implementing its Security Operation Center; and
- ensuring a comprehensive credentialed vulnerability scan program.

If HUD implements these recommendations, it will advance its progress in reaching its goal of strengthening its information technology, cybersecurity, and data management systems and continue towards adapting and implementing a secure and modernized IT environment.

Click on any of the sections below to learn more



LAWS & REGULATIONS



RELATED HUD PROGRAMS



HUD OIG PRIORITY RECOMMENDATIONS



ONGOING & COMPLETED OVERSIGHT WORK



RECENT INVESTIGATIONS





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*HUD OIG has determined the reports containing the recommendations are not appropriate for public release. In some cases the recommendations have been summarized.

CYBERSECURITY

As HUD and its stakeholders increasingly rely on technology to accomplish HUD's mission, operating an efficient and secure IT environment is more important than ever. HUD must continue to focus its efforts on addressing known cybersecurity issues and achieving an effective information security program.

VIEW REPORT > Fiscal Year 2021 Federal Information Security Modernization Act Evaluation

Recommendation 6, 7, 8: Define and communicate [Supply Chain Risk Management] strategy, policy, procedures, controls, roles and responsibilities to evaluate, monitor, and address supply chain risk.*



Status: HUD has agreed with the recommendation

VIEW REPORT > HUD Web Application Security Evaluation*

Recommendation 3: Enforce the requirement for all HUD web applications and services to be approved by the CIO and ensure OCIO reviews and approves all IT contracts and services agreements dealing with creation or support of web applications or services.*



Status: HUD has agreed with the recommendation



IMPACT

An effective information security program will allow HUD to support the goal of strengthening information technology, cybersecurity, and data management by continually adapting to and implementing a secure and modern IT system environment.









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*HUD OIG has determined the reports containing the recommendations are not appropriate for public release. In some cases the recommendations have been summarized.

CYBERSECURITY

As HUD and its stakeholders increasingly rely on technology to accomplish HUD's mission, operating an efficient and secure IT environment is more important than ever. HUD must continue to focus its efforts on addressing known cybersecurity issues and achieving an effective information security program.

VIEW REPORT > HUD Fiscal Year 2019 Federal Information Security Modernization Act of 2014 Evaluation Report

Recommendation 7: Implement and formally document a comprehensive credentialed vulnerability scan program of all network components and applications, including web applications, in accordance with HUD risk management decisions. Ensure resources for all configuration management activities are allocated in a risk-based manner.*



Status: HUD has agreed with the recommendation



IMPACT

An effective information security program will allow HUD to support the goal of strengthening information technology, cybersecurity, and data management by continually adapting to and implementing a secure and modern IT system environment.









Click below to learn more



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VIEW REPORT > HUD Fiscal Year 2018 Federal Information Security Modernization Act of 2014 Evaluation Report

Recommendation 8: Implement and formally document a comprehensive credentialed vulnerability scan program of all network components and applications, including web applications, in accordance with HUD risk management decisions. Ensure resources for all configuration management activities are allocated in a risk-based manner.*



Status: HUD has agreed with the recommendation

VIEW REPORT > HUD Fiscal Year 2019 Federal Information Security **Modernization Act of 2014 Evaluation Report**

Recommendation 16: Fully implement the capability for the HUD [Security Operation Center] to monitor all inbound and outbound traffic and all HUD network devices.*



Status: HUD has agreed with the recommendation



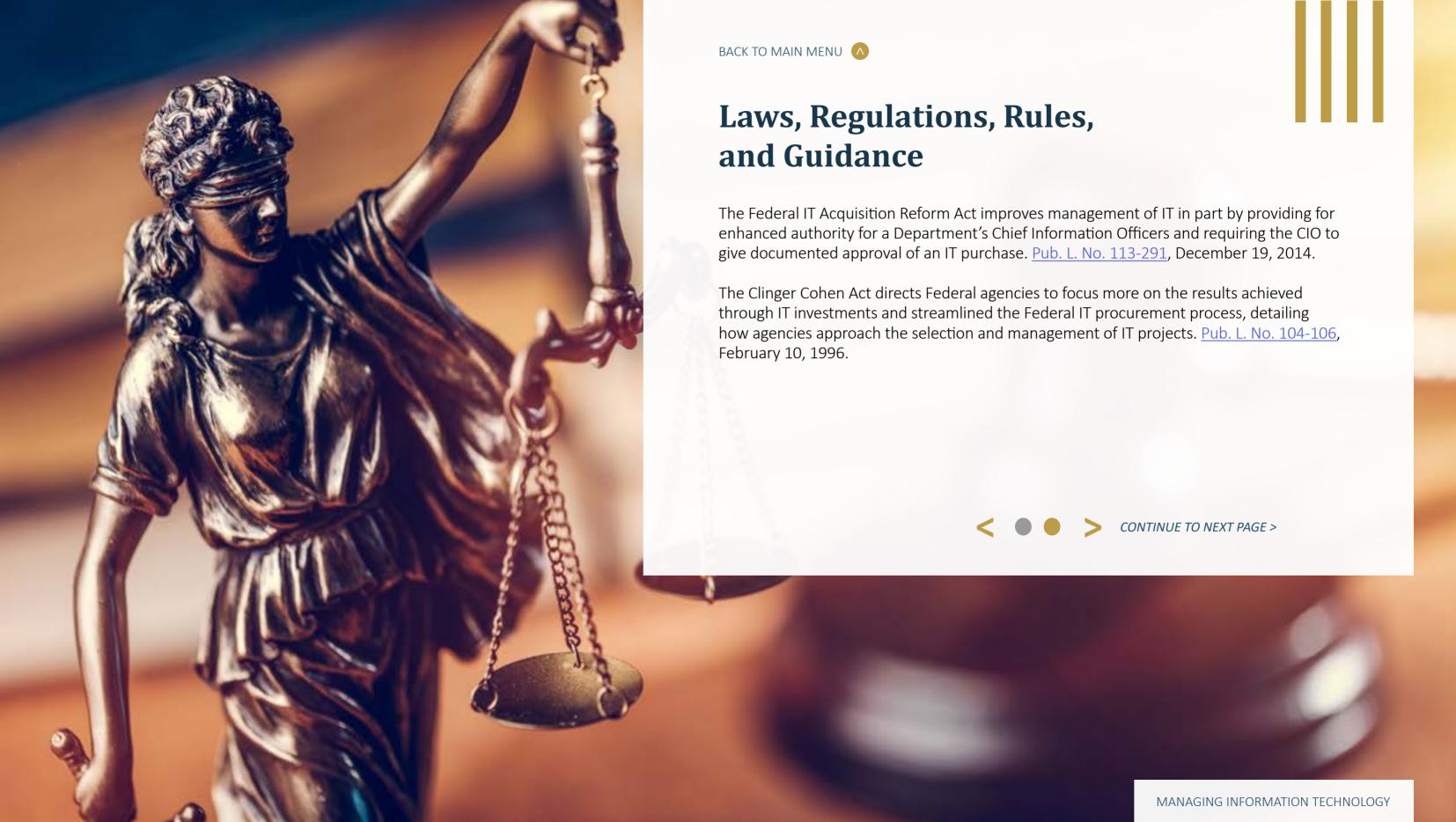
IMPACT

An effective information security program will allow HUD to support the goal of strengthening information technology, cybersecurity, and data management by continually adapting to and implementing a secure and modern IT system environment.











Related HUD Programs

In support of its mission, HUD operates many large-scale programs designed to serve the public. The information systems supporting these programs maintained at least a billion records containing personally identifiable information (PII) and facilitated thousands of transactions with business partners and private individuals daily. HUD is responsible for managing and safeguarding the PII of individuals that it collects, uses, stores, and disseminates. HUD maintains over 200 IT systems, which allows HUD to properly function and provide essential services to the American public.







HUD OIG CYBERSECURITY OVERSIGHT

- Fiscal Year 2022 Federal Information Security Modernization Act of 2014 Evaluation
- HUD's Robotics Process Automation Activities Evaluation

Many OIG audits and evaluations reporting on HUD's IT cybersecurity program and vulnerabilities are not appropriate for public release. Summaries of key reports, findings, and recommendations can be found in our <u>Top Management Challenges report</u>, along with HUD's progress in developing an effective information security program.

While HUD has made progress in managing and overseeing its IT program through modernization efforts and addressing recommendations, HUD is challenged by longstanding issues that harm IT program effectiveness. HUD needs to improve how it manages its IT resources and more effectively complete its initiatives. Historically, not all IT resources have been under the CIO's authority. HUD continues to rely heavily on contract support for its operational and modernization efforts. HUD's information security program, while showing improvements, remains at a "consistently implemented" maturity level, below what is considered to be effective.





Managing Human Capital

Recruitment, retention, and hiring qualified employees has been a challenge across the Federal Government, including within HUD. The Department reported a decline in staffing of approximately 20 percent during the period from 2012 through 2019, making the efficient management of its hiring process all the more important.

HUD OIG conducted oversight work that identified opportunities for HUD to build efficiencies and improve its

hiring process. HUD concurred with and has taken action to resolve nine of the eleven OIG recommendations.

If HUD implements the remaining open recommendation, it will help to address knowledge loss, which has previously hampered HUD's effectiveness, and strengthen the efficiency of its hiring process.

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LAWS & REGULATIONS



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HIRING

Over the past 10 years, HUD's programs and responsibilities have increased, while its staffing levels have generally declined. HUD started to see a net gain in staffing in FY 20 and FY 21 – and has represented that it is on track to see a net increase in staffing in FY 22 as well. The effects of HUD's difficulties in managing human capital impact many of HUD's mission-related challenges.

VIEW REPORT > Opportunities Exist To Improve the U.S. Department of Housing and Urban Development's Hiring **Process**

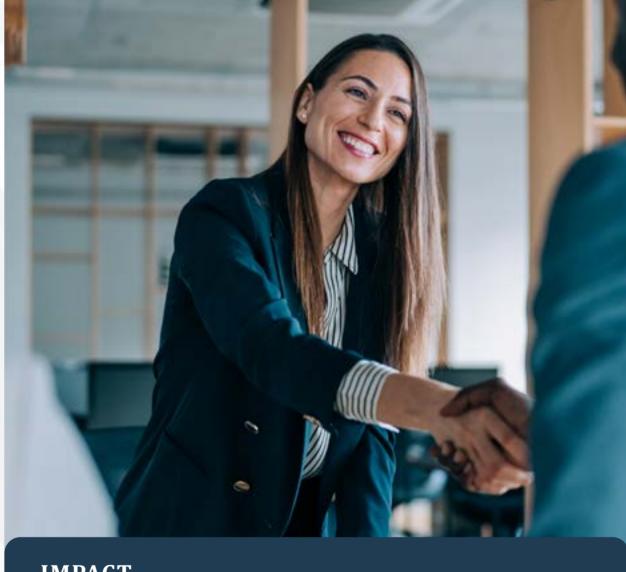
Recommendation 6: Create and implement a knowledge management strategy, such as developing standard operating procedures, reference sheets, and program office fact sheets.

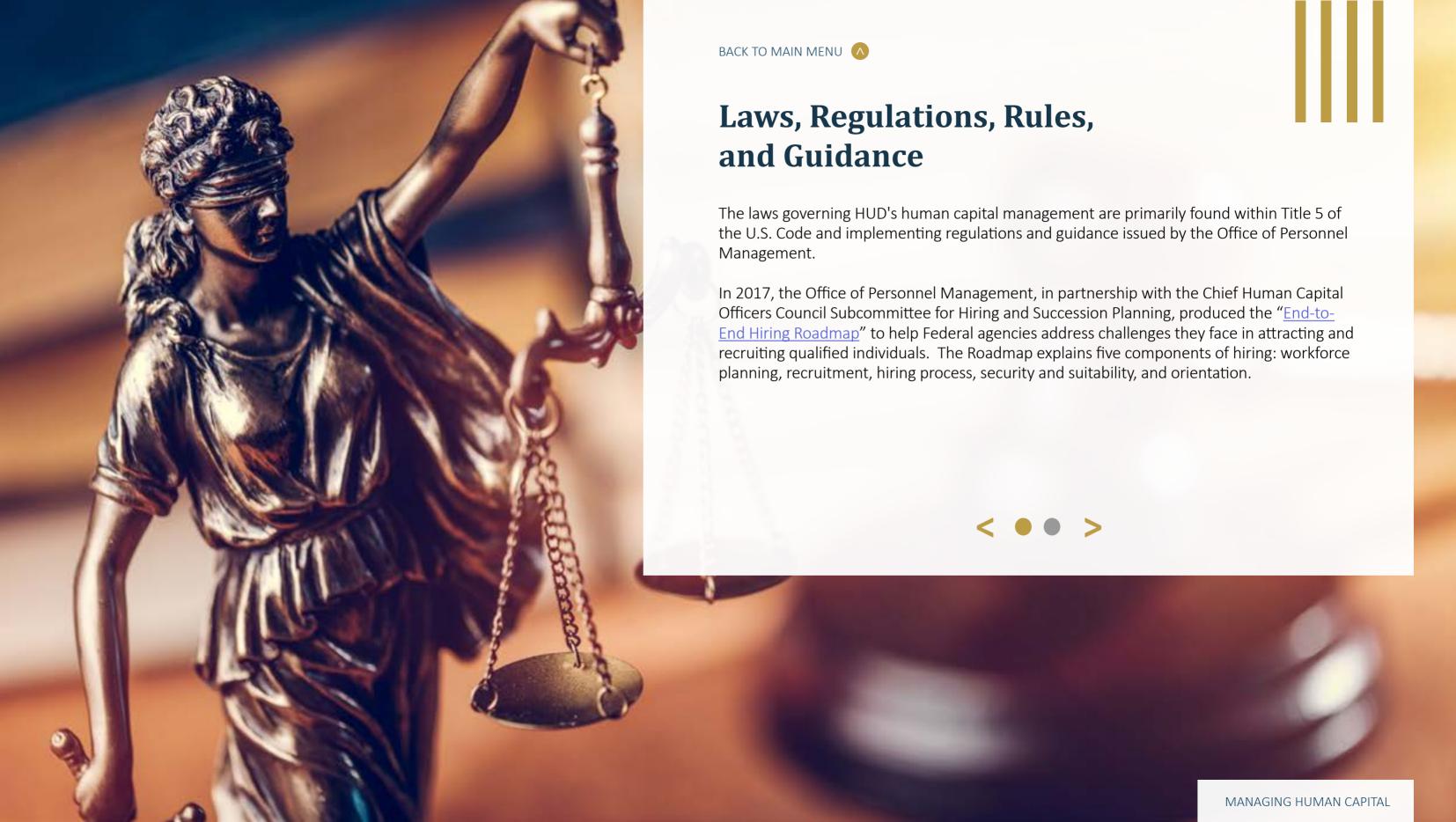
Status: HUD has agreed with the recommendation

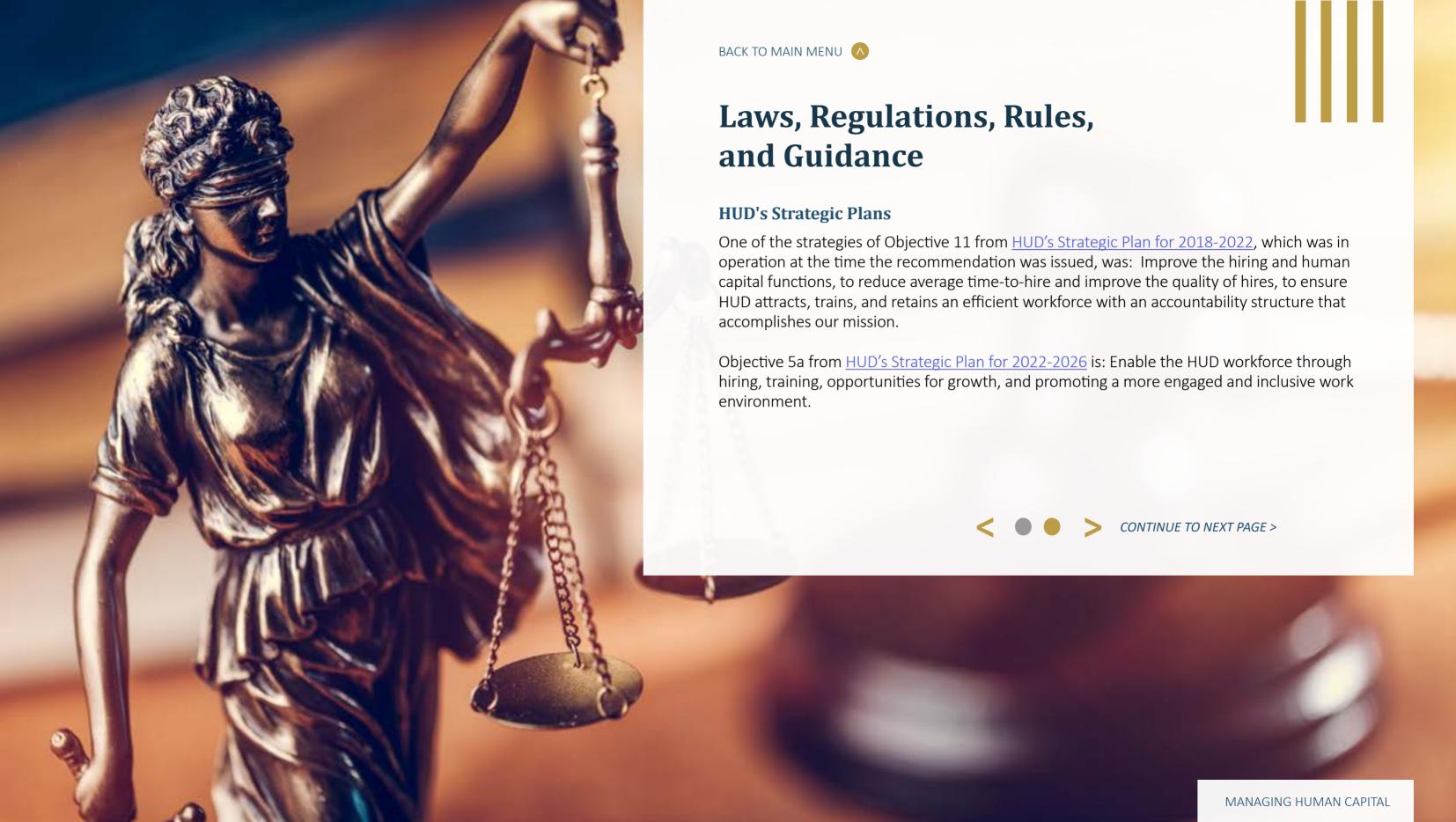


If implemented, this will help HUD address knowledge loss and improve the efficiency of the hiring process by increasing understanding of all stakeholders.

MANAGING HUMAN CAPITAL





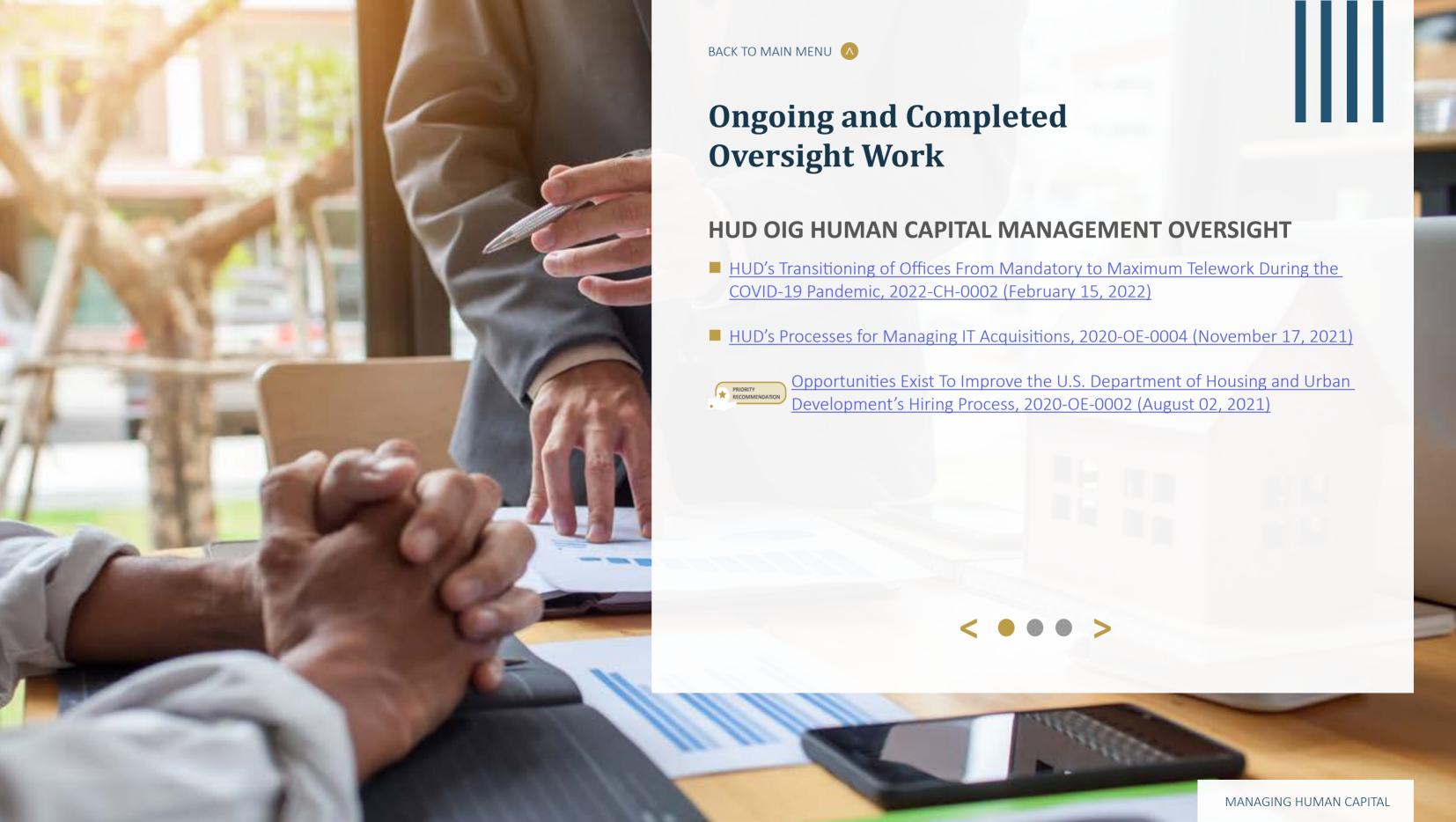




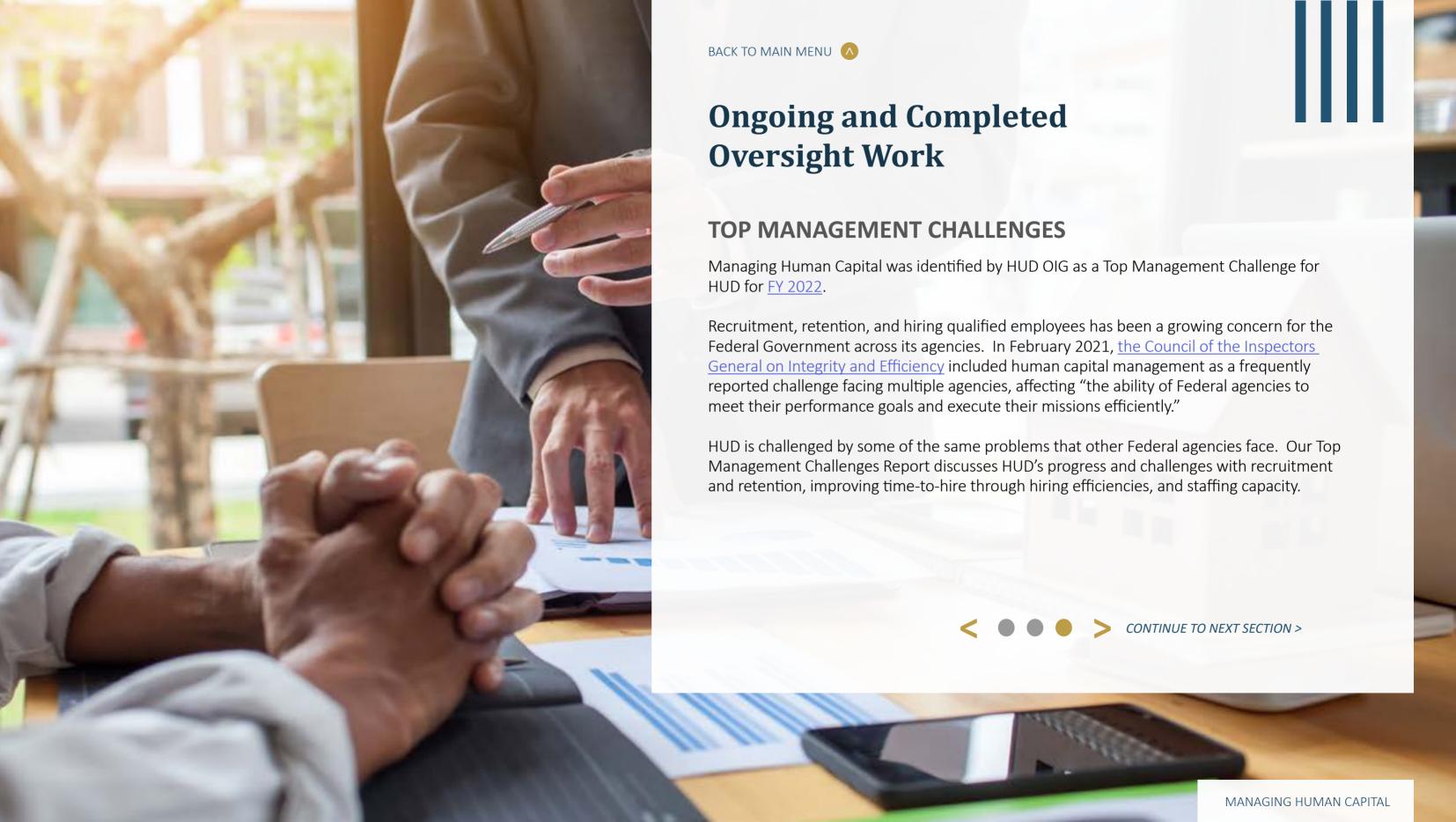
HUD Programs

HUD's Office of the Chief Human Capital Officer (OCHCO) is responsible for developing and implementing policies and procedures associated with human capital management of the Department. The Chief Human Capital Officer also advises the Secretary and senior management on all human resource matters as well as setting the workforce development strategy for the agency. OCHCO is comprised of five offices: the Executive Office, the Office of Human Capital Services, the Office of Business Management and Administration, the Office of the Chief Performance Officer, and the Office of Talent Development and Workforce Planning.









Fraud Risk Management

Fraud Risk Management is a challenge throughout the Federal Government. Beyond the monetary loss to taxpayers, fraud against HUD programs reduces HUD's ability to meet the needs of vulnerable communities with critical housing needs.

HUD OIG oversight work identified systemic challenges HUD faces in completing its testing and mitigation requirements for programs susceptible to significant improper and

unknown payments. Further, the influx of pandemic-relief funds increases fraud risk, posing a significant strain on HUD staff, its operating systems, and state and local entities tasked with implementing these programs.

HUD OIG has issued recommendations concerning the development of program specific fraud risk assessments and risk profiles for HUD's pandemic relief and other Community Planning and Development programs, to assist

HUD in identifying and reducing improper payments.

If HUD implements the open recommendations related to the development of program-specific fraud risk assessments and risk profiles for its programs, it will improve its fraud risk management practices, reduce the risk of fraud against its programs, and reduce reputational risk to the Department.

Click on any of the sections below to learn more



LAWS & REGULATIONS



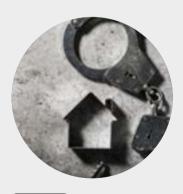
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PANDEMIC RELIEF

The influx of funding from the CARES Act may significantly strain HUD systems and staff, as well as the State and local entities tasked with implementing these programs. HUD must overcome challenges in overseeing and monitoring the additional funding to address the heightened risk of fraud.

VIEW REPORT > Fraud Risk Inventory for the CDBG and ESG CARES Act Funds

Recommendation 1B: Complete a program-specific fraud risk assessment and risk profile for the CDBG and ESG programs, with emphasis on CARES Act funding, and replicate this process to create program-specific fraud assessments and risk profiles for other CPD programs.

Status: HUD disagreed with the recommendation

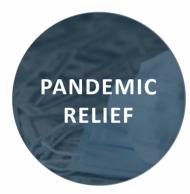


If implemented, HUD would improve its fraud risk management practices, reduce the risk of fraud against its programs, and reduce reputational risk and loss of trust associated with fraud.





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IMPROPER PAYMENTS

HUD faces systemic challenges in completing testing and mitigation requirements for programs that are susceptible to significant improper and unknown payments.

VIEW REPORT > HUD Did Not Fully Comply With the Payment **Integrity Information Act of 2019**

Recommendation 1A: We recommend that the Deputy Chief Financial Officer...For the MF-RAP, PIH-TRA, and CPD-HIM programs, ensure that the program improper payments rate estimates adequately test for and include improper payments of Federal funding that are made by State, local, and other organizations administering these programs and adequately disclose any limitations imposed or encountered when reporting on improper payments, to a degree that fairly informs users of the respective reported information.



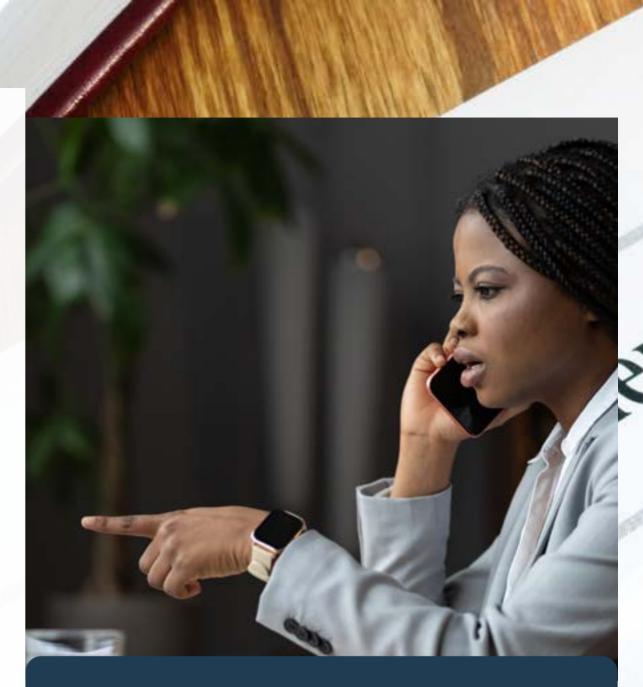
Status: HUD has agreed with the recommendation

VIEW REPORT HUD Did Not Comply With the Payment Integrity **Information Act of 2019**

Recommendation 1A: We recommend that the Deputy Chief Financial Officer... In collaboration with all involved program offices, develop and implement a sampling methodology that allows for a sample size that reasonably allows for the testing of the complete payment cycle within the PIIA reporting timeframe.

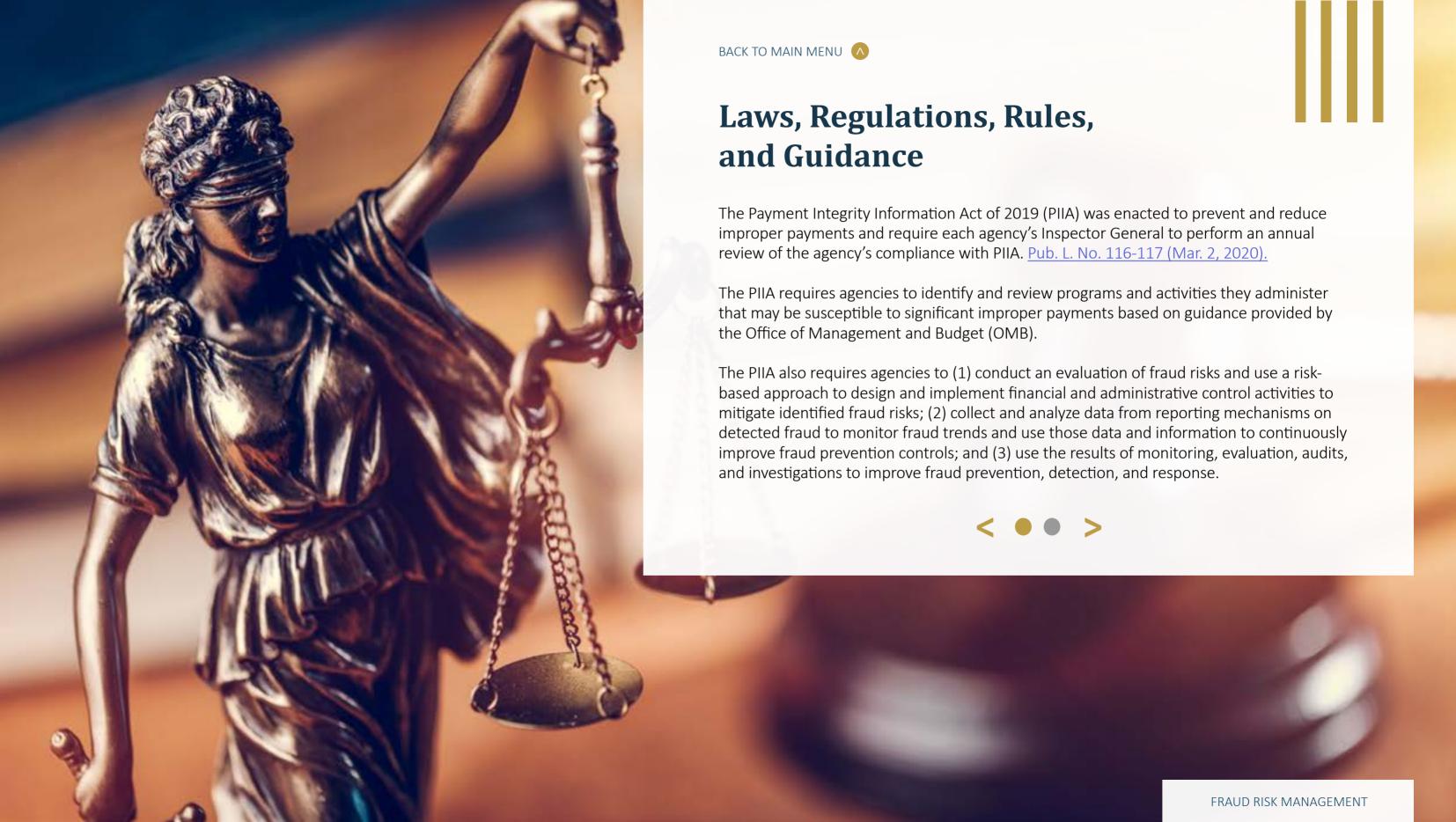


Status: Pending Management Decision



IMPACT

If implemented, HUD would help ensure that the Department conducts sufficient testing to identify improper payments that can occur at multiple levels of funding. This would allow for a more accurate improper payment estimate reported to Congress, OMB, and the public, and the establishment of mitigation plans.







Related HUD Programs

HUD's Office of Chief Financial Officer (OCFO) leads the Department's efforts towards the understanding and practice of sound financial management in program development and operations, and in the stewardship of public resources. The OCFO reports directly to and advises the HUD Secretary and program officials on all aspects of financial management matters, including assessing internal controls, identifying and mitigating risks, and promoting fiscal accountability through a strong governance system and agency-wide coordination. The office is responsible for instituting financial integrity, fiscal responsibility, and accountability to comply with Federal Financial Managers' Integrity Act, the Chief Financial Officers Act, the Payment Integrity Information Act, and other laws and regulations.

OCFO collaborates with the Federal Housing Administration Office of the Comptroller, the Ginnie Mae Chief Financial Officer, and the <u>other programs'</u> budget offices and support divisions. These offices and divisions have delegated responsibilities to comply with financial management and reporting requirements. HUD OCFO collaborates with these offices to develop, implement, and test fiscal controls and procedures; resolve day-to-day issues with transactions; and analyze issues and develop system enhancements.







HUD OIG FRAUD RISK MANAGEMENT OVERSIGHT

- Fraud Risk Management Assessment and Fraud Risk Identification
- HUD's Use of, Accounting for, and Reporting on CARES Act Funding, 2021-OE-0006 (April 26, 2021)
- HUD Did Not have Adequate Oversight to Ensure that its Payments to Subsidized Property Owners
 Were Accurate and Supported when it Suspended Contractor Administrator Review, 2020-FW- 0001
 (February 26, 2020)
- HUD Paid Rental Subsidies To Benefit Public Housing and Voucher Tenants Reported as Excluded From Federal Programs or Deceased, 2019-KC-0002 (June 25, 2019)
- Fraud Risk Inventory for the CDBG and ESG CARES Act Funds, 2022-FO-0801 (October 12, 2021)
- HUD OIG publishes various fraud risk resources, including fraud bulletins for the <u>Public and Program Participants</u>, <u>Program Administrators</u>, and <u>HUD Staff</u>, as well as information on <u>Common Fraud Schemes</u>.
- HUD OIG accepts reports of fraud, waste, abuse, or mismanagement in HUD or HUD-funded programs from HUD employees, contractors, and the public through the <u>HUD OIG Hotline</u>.









TOP MANAGEMENT CHALLENGES

Fraud Risk Management was identified by HUD OIG as a Top Management Challenge for HUD for FY 2022.

HUD is challenged to use all available tools, such as training, outreach, monitoring, and enterprise risk management (ERM), to safeguard its program funds from fraud, especially in light of the billions of dollars to provide housing to those impacted by the pandemic.

The report discusses HUD's challenges in protecting its programs from fraud through risk assessments and improper payment reviews. Notably, OIG has found that HUD can do more to use federally mandated and readily available tools to help manage fraud risk and more quickly identify and recover program funds that have not been spent as intended.

FRAUD RISK MANAGEMENT



Recent Investigations

The below cases are highlighted as examples of OIGs investigative efforts to combat fraud against these HUD programs.

- Real Estate Agent Sentenced for Running Multi-year Mortgage and Real Estate
 Commission Fraud Schemes | USAO, Northern District of Georgia | January 21, 2022
- Former City Councilman Adam McFadden Going To Prison For Wire Fraud Conviction And Filing A False Tax Return | USAO, Western District of New York | February 11, 2022
- U.S. Attorney's Office Announces Settlement Agreement with Santa Fe Boys and Girls Club Over Special Project Grants | USAO, New Mexico | February 24, 2022
- Essex County Man Sentenced to 108 Months in Prison for Mortgage and Securities Fraud Schemes | USAO, New Jersey | March 10, 2022
- Woman Previously Convicted in Fraud Scheme Admits to Defrauding the Federal Housing Administration, Business and Unemployment COVID Relief Programs | USAO, Rhode Island | March 02, 2022
- Former Worcester Housing Official Sentenced to 40 Months in Prison for \$2.3 Million Property Development Fraud Scheme | USAO, Massachusetts | March 28, 2022
- California Mortgage Lender Agrees to Pay More Than \$1 Million to Resolve Fraud Allegations | USAO, Eastern District of Washington | June 22, 2022
- Wife of Former West Haven City Employee Admits Role in Scheme to Steal COVID Relief Funds | USAO, Connecticut | July 12, 2022

